

UNCLASSIFIED
DEPARTMENT OF STATE
AFRICAN AFFAIRS

Obtained in full entirety
INCOMING 30
Released
54

PAGE 01 KIGALI 02107 201513Z
 ACTION AF-00

2422 AF8273

KIGALI 02107 201513Z

2422 AF8273

ACTION OFFICE RV-01
 INFO AFL-01 AS-01 RCA-01 PMA-01 EXED-01 ZF-02 ET-01 TZ-01
 XM-01 /011 A3

INFO LOG-00 AHAD-01 CIAE-00 C-01 OASY-00 DODE-00 HA-00
 W-01 TEDE-00 INR-00 LAB-04 L-00 ADS-00 NSAE-00
 NSCE-00 OMB-01 PA-02 PH-00 PRS-01 P-01 SNP-00
 SP-00 SS-00 TRSE-00 T-00 USIE-00 RPE-01 CORE-00
 /020W

HIGH PRIORITY THAT AF NOW PUTS ON CONFLICT RESOLUTION IN AFRICA. THE SECOND CHOICE WOULD BE SOMEONE FROM THE LEGAL ADVISOR'S OFFICE WITH NEGOTIATING EXPERIENCE AND A BACKGROUND ON CONSTITUTIONAL ISSUES. OTHER POSSIBILITIES WOULD BE FORMER AMBASSADORS FRITZ OR BLANE, BOTH OF WHICH HAVE RETAINED AN INTEREST IN RWANDA. OF COURSE THE DEPARTMENT IS IN A BETTER POSITION THAN I AM TO REACH OUT FOR A NEW OBSERVER, BUT IT SEEMS TO ME IMPORTANT, AFTER THE INVESTMENT WE HAVE PUT INTO THIS NEGOTIATION TO CONTINUE OUR COMMITMENT INTO THE FINAL STAGES. FLATEN

-----CS1141 201544Z /38

P 201512Z MAY 93
 FM ANEMBASSY KIGALI
 TO SECSTATE WASHDC PRIORITY 3957
 INFO ANEMBASSY ADDIS ABABA
 ANEMBASSY DAR ES SALAAM

UNCLAS KIGALI 02107

E.O. 12356: N/A
 TAGS: PREL, AMGT, RV
 SUBJECT: ARUSHA NEGOTIATIONS: U.S. OBSERVER

1. DAR ES SALAAM PLEASE FA TO JOYCE LEADER IN ARUSHA.
2. NOW THAT THE ARUSHA NEGOTIATORS HAVE AGREED TO BEGIN NEGOTIATIONS ON THE RETURN OF REFUGEES ON MAY 31, I WOULD LIKE TO PROPOSE A SCHEDULE FOR THE RETURN OF DCM LEADER TO HER POST OF ASSIGNMENT. REFUGEE DISCUSSIONS ARE SUPPOSED TO TAKE ONE WEEK OR LESS. EXPERIENCE HAS SHOWN THAT THESE DEADLINES ARE SELDOM MET, BUT I WOULD HOPE TO BE ABLE TO HAVE JOYCE RETURN TO KIGALI BY THE KENYA AIRWAYS FLIGHT OF JUNE 11. THE OTHER SUBSTANTIVE OFFICER AT POST BEGINS HIS VACATION ON JUNE 14.
3. ASSUMING THE REFUGEE NEGOTIATIONS ARE COMPLETED, THERE ARE STILL THREE MAJOR STUMBLING BLOCKS TO THE COMPLETION OF NEGOTIATIONS: PROPORTIONS OF RPF AND GOR IN THE MILITARY; DURATION OF THE TRANSITION; AND, FINALLY, THE CLEANING UP OF THE PROTOCOLS FOR INTERNAL CONSISTENCY AND CONSISTENCY WITH, OR AMENDMENT OF, THE CONSTITUTION.

4. I STRONGLY RECOMMEND THAT AF SEEK TO ENTICE JOHN BYERLY TO COME OUT FOR A COUPLE OF WEEKS ON THE CONSTITUTIONAL ISSUE. HE KNOWS THE ISSUE, AND HE HAS EARNED THE RESPECT OF THE INTERLOCUTORS ON BOTH SIDES. IF THIS IS POSSIBLE, I WOULD LIKE TO HAVE JOHN VISIT KIGALI FOR A COUPLE OF DAYS EN ROUTE TO A USHA FOR THE NEGOTIATIONS. IN ADDITION, WE SHOULD SUGGEST TO THE FRENCH AND THE BELGIANS THAT THEY MAY WISH TO BE REPRESENTED BY PERSONS WITH SIMILAR SKILLS. SINCE THIS WOULD BE AN UPGRADE IN OUR PARTICIPATION IN THE ARUSHA TALKS, WE COULD SEEK TO USE IT TO OBTAIN ASSURANCES IN ADVANCE FROM BOTH SIDES ON THE LENGTH OF TIME AND THEIR COMMITMENT TO REACHING AGREEMENT.

5. IF JOHN BYERLY CANNOT BE PERSUADED TO JOIN THIS EXERCISE, I WOULD LIKE TO SUGGEST THAT WE BEGIN NOW

SEARCHING FOR ANOTHER CANDIDATE TO REPLACE JOYCE IN ARUSHA. FIRST CHOICE WOULD BE DAS ED BRYNN WHO HAS ALREADY HAD THE PLEASURE OF READING IN ON THE RWANDAN ISSUE. HIS PARTICIPATION WOULD BE SYMBOLIC OF THE

RELEASED IN PART
~~B6~~

DEPT OF STATE APPEALS REVIEW PANEL (ARP)

FOIA/PA	Mandatory Review
<input checked="" type="checkbox"/> Release	<input type="checkbox"/> Declassify
<input type="checkbox"/> Excise	<input type="checkbox"/> Declassify in Part
<input type="checkbox"/> Deny	<input type="checkbox"/> Class. Ret/Renew

Exemptions _____
 ARP Action Cert. me Date 120397

United States Department of State
 Office of FOI, Privacy, & Classification Review
 Review Authority: HOLMES, EDWARD
 Date: 09/04/96
 Case ID: 95003932

UNCLASSIFIED