

UNCLASSIFIED

A61

SECRET

RELEASED IN FU

BACKGROUND

o GULF CRISIS

- The United States is the President of the Security Council in November.
- Iraqi exports have virtually stopped; they are at 2% of pre-crisis levels.
 - o Lost oil revenues cost the Iraqis \$1.5 billion or more per month, depending on the price of oil.
- Imports are at 10% or less of pre-crisis levels.
- The naval interception force has challenged more than 2700 ships, boarded over 280 and diverted 11 with cargoes which violate the UN embargo.
- Many reports of Iraqi barbarism in Kuwait are so horrendous as to seem almost unbelievable: an Iraqi soldier summarily shooting children, and other soldiers removing babies from incubators.
 - o The number of such stories coming out of Kuwait from firsthand and other reliable sources leaves no doubt about the misbehavior of Iraqi troops.
- In Iraq, more than a hundred Americans as well as other foreigners are being used as human shields at strategic installations in Iraq. Many have little food, sleep on floors, and receive no medical care.

o RWANDA

- Belgium and France sent troops to Rwanda after conflict began on October 1.
 - o Their declared sole mission was to protect their nationals.
 - o However, their presence provided implicit support, and their military assistance was a key to the Rwandan government's military successes.
 - o Belgium has suspended arms shipments, and domestic pressures and Rwanda's successful offensive led to the withdrawal of Belgian troops at the beginning of November.

SECRET

UNCLASSIFIED

UNCLASSIFIED

SECRET

- 2 -

- Prime Minister Martens traveled to Africa twice in an unprecedented African diplomatic initiative. He brokered the Mwanza accords, but no cease-fire ensued.
- Uganda's Museveni, Zaire's Mobutu, Rwanda's Habyarimana and Burundi's Buyoya subsequently reached an agreement which follows the Mwanza accords and allows for:
 - o An observation force composed of 15 men each from Zaire, Burundi and Uganda and 5 each from Rwanda and the RPF.
 - o Museveni to seek an OAU "interpositional" force;
 - o Mobutu to be mediator in peace talks between the Rwandan government and the rebels. Museveni will seek OAU assistance with the process.
 - o A regional refugee conference with UNCHR involvement.
- Beyond this, the peace process seems to have stalled.
 - o Belgium recently announced that if fighting breaks out again, it will remove its aid officials and, thereby, temporarily cease all technical assistance.
 - o The French Minister of Cooperation is in the region trying to breathe life into the peace process.
- Our policy is to stand firmly behind European and African diplomatic efforts and play only a supportive role in helping to resolve these issues.
 - o This role includes urging the parties to engage seriously in negotiations and to fulfill their promises, e.g. Museveni's promise not to support the rebels and Habyarimana's promise to accept refugee repatriation.
- o CAMBODIA
 - After nine months of diplomatic efforts the Perm Five drafted a framework agreement for a comprehensive Cambodian settlement with a central role for the UN.
 - o The framework agreement, announced August 28, was subsequently accepted by the four Cambodian factions, who met in Jakarta September 10 and formed a Supreme National Council (SNC) based on it.
 - Since then, however, the SNC has been unable to agree

SECRET

UNCLASSIFIED

UNCLASSIFIED

SECRET

- 3 -

on proposals for the election of a chairman and vice-chairman, a dispute that has prevented it from naming a delegation to the UNGA or beginning a dialogue with the UNSYG on the details of a settlement.

-- The Perm Five met in New York October 15-16 and agreed that:

- o The successful reconvening of the Paris Conference requires a properly functioning SNC, which in turn could play its role in the settlement process; and
- o It is necessary to have a peaceful situation in Cambodia, based on the Security Council call for maximum self restraint, before the Conference can proceed.

-- To accomplish these steps, the co-chairmen of the Paris Conference, France and Indonesia, have invited the Perm Five and the chairmen of the Paris Conference working committees (Canada, India, Laos, Malaysia, Australia, and Japan) to a meeting of the "Friends of the Co-Chairmen" in Jakarta on November 9-11.

- o The objective of this meeting is to consider next steps in the process leading to a reconvened conference.
- o It is hoped that the Paris Conference will be reconvened, and the settlement agreement signed, before the end of this year.
- o Assistant Secretary Solomon led the U.S. delegation.

SECRET

UNCLASSIFIED