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INFO AMEMBASSY PARIS PRIORITY
AMEMBASSY KINSHASA PRIORITY
AMEMBASSY DAR ES SALAAM PRIORITY
AMEMBASSY KIGALI PRIORITY

*UNAMIR
MARR 9.19.1*

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STATE FOR G (U/S WIRTH), TO (A/S BENNET), AF (A/S
MOOSE), PRM (A/S OAKLEY)

PASS NSC FOR LAKE

USUN FOR AMBASSADOR ALBRIGHT

E.O. 12356: DECL:OADR
TAGS: PREF, RAID, PREL, PHUM, MOPS, AORC, UN, RW, CG
SUBJECT: AMBASSADOR'S MEETING WITH UN SYG BOUTROS GHALI
ON RWANDA CRISIS

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2. AMBASSADOR SPIEGEL MET 11/8 WITH UN SYG BOUTROS
GHALI TO DISCUSS THE RWANDA CRISIS. THE MEETING COVERED
SEVERAL ISSUES:

- SECURITY IN THE CAMPS IN EASTERN ZAIRE;
- THE TRUST FUND FOR RWANDA AND WORLD BANK ARREARAGES;
- PLANS FOR THE FRIENDS OF RWANDA OPERATIONAL SUPPORT GROUP; AND
- THE PROPOSED OAU-UNHCR REFUGEE CONFERENCE.

3. THE AMBASSADOR BRIEFED THE SYG ON THE HUMANITARIAN
LIAISON WORKING GROUP (HLWG) MEETING ON RWANDA, WHICH
HAD JUST CONCLUDED. THAT MEETING FEATURED SRSG KHAN,
U/SYG HANSEN, SPECIAL ENVOY DILLON, HIGH COMMISSIONER
FOR HUMAN RIGHTS AYALA LASSO, AND DEPUTY HIGH
COMMISSIONER FOR REFUGEES WALZER. (HLWG DISCUSSION
REPORTED SEPTEL..)

SECURITY IN CAMPS IN EASTERN ZAIRE

4. THE AMBASSADOR NOTED THAT MANY OF THE HLWG MEMBERS
(DONOR GOVERNMENT AMBASSADORS) HAD EMPHASIZED THE NEED
FOR MULTI-TRACK APPROACHES TO SECURITY FOR REASONS OF
TIME AND COST. (NOTE. ONE OF THE OPTIONS THAT HAD BEEN

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PROPOSED BY THE SYG AT HIS PRESS CONFERENCE THIS
AFTERNOON WAS FORMATION OF AN INTERNATIONAL "RAP
DEPLOYMENT FORCE" TO NEUTRALIZE THE HUTU MILITAR
POLITICAL STRUCTURE IN THE ZAIREAN CAMPS. END N
SRSG KHAN, MEANWHILE, HAD TOLD THE HLWG THAT AN
INTERNATIONAL POLICE FORCE IN THE CAMPS WAS AN O
UNDER SERIOUS CONSIDERATION. HE OPPOSED AN EXPA
UNAMIR BECAUSE THE HUTUS IN EASTERN ZAIRE CAMPS I
UNAMIR WAS NOT NEUTRAL.

5. BOUTROS GHALI REJECTED FORCEFULLY THE POLICE
OPTION, HOWEVER: "THE SOLUTION IS NOT THE POLICE
FORCE." HE SAID A POLICE FORCE WOULD BE TOO
LIMITED (PRIMARYLY HELPING WITH FOOD DISTRIBUTION
IT WOULD BE LIKE TAKING ASPIRIN TO FIGHT CANCER-
TACTICALLY, HE SAID THAT IF THE UN WERE TO PROPOS
POLICE FORCE NOW IT WOULD NEVER GET THE UNSC TO A
A STRONGER MILITARY FORCE LATER. HE SPECULATED T
COULD BREAK OUT AGAIN IN SIX MONTHS.

6. BOUTROS GHALI ADMITTED THAT THE PRESENCE OF A
FORCE WOULD ENCOURAGE THE NON-GOVERNMENTAL ORGANI
TO REMAIN, BUT HE SAID (PROBABLY FOR DRAMATIC EFF
ONLY) THAT THE NGO'S COULD ACTUALLY BE DOING A SE
BY WITHDRAWING AND FORCING THE ISSUE IN THE
INTERNATIONAL COMMUNITY OF THE SECURITY PROBLEMS
EASTERN ZAIRE.

7. WHEN THE AMBASSADOR POINTED OUT THAT KHAN HAD
OPPOSED THE EXPANSION OF UNAMIR INTO EASTERN ZAIRE
SYG SAID HE HAD "NO OBJECTION" TO GIVING UNAMIR A
MANDATE AND SENDING IN THESE TROOPS.

OPERATIONAL SUPPORT GROUP

8. THE AMBASSADOR INFORMED BOUTROS GHALI THAT SEC
CHRISTOPHER HAD PROPOSED THE FORMATION OF A FRIEND
RWANDA OPERATIONAL SUPPORT GROUP (INCLUDING OAU CH
TUNISIA) TO FACILITATE AND SUPPORT UN AND INTERNET
EFFORTS TO HELP RESOLVE THE CRISIS. THE SYG RESP
POSITIVELY, BELIEVED IT COULD HELP, AND SUGGESTED
THE BEST WAY TO BRING IN THE AFRICAN DIMENSION WAS
ADD THE OAU ITSELF (PRESUMABLY HE MEANT SALIM SALIH
HE NOTED THAT THE FRIENDS OF EL SALVADOR HAD PLAYE
GOOD ROLE.

TRUST FUND FOR RWANDA AND WORLD BANK ARREARAGES

9. AT THE HLWG, SRSG KHAN HAD NOTED THE IMPORTANCE
RESOLVING WORLD BANK ARREARAGES AS SOON AS POSSIBLE
ORDER TO FREE UP FUNDING FOR CRITICAL PROJECTS IN R
FOR POWER GENERATION, WATER, ETC. U/SYG HANSEN SPC
THE URGENT NEED FOR DONORS TO PROVIDE MONEY TO THE
RWANDA TRUST FUND. THE FUND WAS CREATED IN JULY BU
RECEIVED ONLY USD 200,000; DONORS MEANWHILE HAVE SP
CLOSER TO A BILLION DOLLARS FOR HUMANITARIAN
ASSISTANCE. (HANSEN ADMITTED THAT PART OF THE PROB
HAD BEEN THE UN'S LACK OF EMPHASIS ON THE TRUST FUN
WITH DONORS.)

10. THE SECRETARY GENERAL ALSO PUSHED THE TRUST FU
A WAY TO HAVE LEVERAGE OVER THE NEW GOVERNMENT: "T
DAY YOU HAVE A FUND OF OVER 100 MILLION, KAGAME WILL
YOU WHATEVER YOU WANT." HE COMPARED THE SITUATION
THAT IN MOZAMBIQUE AND GAZA; WHO WILL PAY THE SOLDI
AND POLICE? HE STRESSED THAT IT WAS IMPORTANT FOR
SUBSTANTIAL TRUST FUNDS TO BE UNDER KHAN'S SUPERVISI
ALMOST AS IF TO CREATE A TRUSTEESHIP FOR A YEAR.

OAU-UNHCR REFUGEE CONFERENCE

DEPT OF STATE APPEALS REVIEW PANEL (ARP)
EOIA/PA
Mandator's Authority
Exemptions
ARP Action Cert. Date

DEPARTMENT OF STATE

IS/FPC/CDR RT Date: 9/19/96

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- (X) DECLASSIFY IN PART
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11. THE AMBASSADOR STRONGLY EMPHASIZED THE IMPORTANCE THE U.S. PLACES ON HAVING AN OAU-UNHCR REFUGEE CONFERENCE, PREFERABLY IN BUJUMBURA. THE SYG HAD TWO OBJECTIONS: HOLDING NUMEROUS REGIONAL CONFERENCES PRESENTS THE WRONG IMAGE FOR THE UN; AND HIS REPRESENTATIVE ON THE GROUND, SRSG KHAN, MUST BE INCLUDED AND SUPPORT SUCH AN EFFORT. ((COMMENT. THIS WAS A VEILED REFERENCE TO HIS ANNOYANCE AT UNHCR'S LEADERSHIP ROLE, WITH THE OAU, IN PROPOSING THE CONFERENCE. END COMMENT.)) THE AMBASSADOR RESPONDED THAT A REGIONAL APPROACH IS NECESSARY AND THIS CONFERENCE COULD BE AN IMPORTANT FACTOR HELPING TO ACHIEVE THAT. BOUTROS GHALI AGAIN EMPHASIZED THE NEED FOR COORDINATION AMONG UN AGENCIES.

MEETING WITH SPECIAL ENVOY DILLON

12. NOTE. THE AMBASSADOR MET EARLIER IN THE AFTERNOON WITH AMBASSADOR DILLON. DILLON INDICATED THAT A CLEAR MESSAGE FROM BOUTROS GHALI AT THE UN'S TUESDAY MORNING MEETING WAS THAT SRSG KHAN WAS THE PERSON IN CHARGE IN THE RWANDA REGION. DILLON ALSO COMMENTED THAT KHAN'S OPERATION REMAINS UNDERSTAFFED AND HE NEEDS A SENIOR DEPUTY. END NOTE.

COMMENT

13. THE SECRETARY GENERAL DID NOT ATTEMPT TO DISGUISE HIS CURRENT PREFERENCE TO PRESENT THE SECURITY COUNCIL WITH THE SINGLE OPTION OF AUTHORIZING A RAPID DEPLOYMENT FORCE, WHICH HE BELIEVED COULD BRING STABILITY TO THE CAMPS AND PAVE THE WAY FOR REFUGEE REPATRIATION. SRSG KHAN, DURING THE HLWG, HAD BEEN CAREFUL TO REMAIN OPEN TO VARIOUS OPTONS TO GIVE THE IMPRESSION THAT ALL WERE UNDER SERIOUS CONSIDERATION. THE SYG TOLD THE AMBASSADOR THAT HE WOULD BE DISCUSSING THE RWANDA SITUATION AND OPTIONS WITH GOVERNMENTS UPON HIS RETURN TO NEW YORK ON WEDNESDAY. END COMMENT.

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