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 INFO: DCT (02) STA (01) MTA (01) BTA (01) OMA (01) ODF (01)  
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INFO: CG-00 AID-00 AMAD-01 CIAE-00 OASY-00 DODE-00 ANHR-01  
 SRPP-00 EB-00 OIGO-01 H-01 TEDE-00 INR-00 IO-00  
 JUSE-00 L-00 ADS-00 M-00 NSAE-00 NSCE-00 OIC-02  
 OIG-04 OMB-01 PA-01 PM-00 PRS-01 P-00 SP-00  
 SS-00 STR-01 TRSE-00 I-00 USIE-00 PMB-00 PRM-10  
 PPM-01 DRL-09 G-00 /037R

DRAFTED BY: AF/C: DHEP IN: D/L  
 APPROVED BY: JF: GEMOOSE  
 AF/FO: PBUSWELL AF/C: ESVENDSEN  
 AF/RBGS: RYC AF/C: MBLEONARD  
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 FM SECRETARY OF STATE  
 TO AMEMBASSY WASHDC PRIORITY  
 INFO RWANDA COLLECTIVE PRIORITY

CONFIDENTIAL STATE 258611

E.C. 10356: DECLASS/03/05  
 TAGS: PREL, PGOV, PHUM, PREF, RW  
 SUBJECT: ASSISTANT SECRETARY MOOSE'S OCTOBER 23 MEETING WITH RWANDAN FOREIGN MINISTER GASANA

- CONFIDENTIAL - ENTIRE TEXT.
- SUMMARY: ON OCTOBER 23, 1995, ASSISTANT SECRETARY

GEORGE MOOSE MET WITH RWANDAN FOREIGN MINISTER ANASTASE GASANA IN NEW YORK. THE CONVERSATION CENTERED ON THE CARTER CENTER-FACILITATED CONFERENCE, REFUGEE REPATRIATION AND RWANDAN PRISONERS. GASANA LISTED SEVERAL PROBLEMS WHICH HE SAID THE GOR HAD WITH THE UN CONFERENCE INITIATIVE ORGANIZED BY AME. JOSE LUIS JESUS. HE STATED THAT THE GOR WAS WORKING TOWARDS RELEASE OF THE BULK OF PRISONERS. END SUMMARY

3. ASSISTANT SECRETARY GEORGE MOOSE MET WITH RWANDAN FOREIGN MINISTER ANASTASE GASANA ON OCTOBER 23 IN NEW YORK. GASANA, WHO HAD JUST COME FROM THE NON-ALIGNED MOVEMENT MEETING IN COLOMBIA, WAS ATTENDING THE 50TH UNGA WITH RWANDAN PRESIDENT PASTEUR BIZIMUNGU.

4. THE FIRST TOPIC WAS THE ANNOUNCEMENT THE DAY BEFORE BY THE PRESIDENTS OF UGANDA AND ZAIRE THAT THEY AND THE PRESIDENT OF TANZANIA WOULD CONVENE A REGIONAL CONFERENCE TO DISCUSS GREAT LAKES ISSUES, AND PRESIDENT CARTER'S STATEMENT ACCEPTING THEIR REQUEST THAT HE MEDIATE AND THAT THE CARTER CENTER FACILITATE. GASANA STATED THAT THE GOR PREFERRED THE CARTER INITIATIVE TO THE UN CONFERENCE BECAUSE THE UN'S GOALS WERE NOT SUFFICIENTLY CLEAR. HE FELT THAT UN ENVOY JOSE LUIS JESUS HAD NOT DEFINED THE OBJECTIVES SUFFICIENTLY. ASSISTANT SECRETARY MOOSE NOTED THAT HE THOUGHT JESUS WAS FIRST TRYING TO FERRET OUT THE COUNTRY'S IDEAS BEFORE DEFINING THE CONFERENCE. GASANA STATED THAT RWANDA AND BURUNDI HAVE DIFFERENT PROBLEMS AND SOLUTIONS, AND THAT THE UN DIDN'T DISTINGUISH THEM ENOUGH. HE NOTED THAT THE GREAT LAKES CONFERENCE COULD

DISCUSS OTHER REGIONAL ISSUES SUCH AS KENYAN PROBLEMS OF ZAIRIAN IMPROVEMENT WHICH ARE LESS CENTRAL TO RWANDAN CONCERNS.

5. GASANA SAID THAT REFUGEES FROM BOTH RWANDA AND BURUNDI IN BOTH TANZANIA AND ZAIRE WOULD BE A MAJOR

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 TOPIC AT THE CARTER CONFERENCE HE THINKS THAT SOME PEOPLE HAVE HIDDEN INTERESTS IN THE AGENDA, E.G., MOBUTU IS PROFITING FROM REFUGEE PROBLEMS. GASANA SAID THAT MOBUTU HAD GIVEN ASSURANCES ON SEVERAL REFUGEE ISSUES IN NEW YORK. THE ASSISTANT SECRETARY NOTED THAT IT WAS AN ERROR TO TALK ONLY TO MOBUTU, AS IT HAS THE EFFECT OF UNDERMINING PRIME MINISTER KENGO. THE CONVENTIONS OF GOVERNMENT IN ZAIRE MUST BE KEPT IN MIND WHEN DEALING WITH THAT COUNTRY'S LEADERS. MR. MOOSE NOTED FURTHER THAT THE FACT THAT MANY REGIONAL ISSUES AFFECTING RWANDA HAVE DOMESTIC REPERCUSSIONS FOR ITS NEIGHBORS IS A REASON THAT MUST BE ACCOUNTED FOR IN DEALING WITH THE SITUATION, NOT A REASON TO DEFER PLANNING AND ACTION.

6. THE FOREIGN MINISTER SAID THAT RWANDA WAS HAPPY WITH U.S. INITIATIVES FOR RWANDA. HE NOTED THAT, A LITTLE OVER ONE YEAR AFTER THE WAR, THE SITUATION IS STILL VERY FRAGILE. GASANA STATED IT IS HARD TO MANAGE SUCH A TRAUMATIZED POPULATION. HE THANKED THE U.S. FOR OUR UNDERSTANDING OF THE FRAGILITY OF THE PERIOD AND FOR THE AMRS EMBARGO LIFTING. GASANA DECLARED THAT THE GOR WILL NOT DECEIVE OR DISAPPOINT THE USG.

7. REGARDING REFUGEES, GASANA NOTED THAT THE 15,000 REFUGEES DURING THE INVOLUNTARY REPATRIATION DID NOT PANIC RWANDA. ASSISTANT SECRETARY MOOSE TOLD THE FOREIGN MINISTER THAT, TO AVOID A NEW CRISIS, A DURABLE AND STABLE RWANDA IS NEEDED. THERE MUST BE A GOVERNMENT OF PEOPLE

READY TO TAKE RESPONSIBILITY. AN URGENT PROBLEM IS THE POSSIBILITY OF A REPEAT OF THE ZAIRIAN REFOULEMENT. MR. MOOSE STATED THAT WE AND THE INTERNATIONAL COMMUNITY SUPPORT MRS. OGATA'S ACTIONS, AND THE UNHCR ACCELERATED REPATRIATION PROGRAM.

8. THE ASSISTANT SECRETARY TOLD THE FOREIGN MINISTER THAT ZAIRE NEEDS TO IMPROVE THE SECURITY ATMOSPHERE IN THE CAMPS, BUT THAT RWANDA HAD TO TAKE ACTIONS TO CREATE AN ATMOSPHERE THAT WOULD ENCOURAGE REFUGEE RETURN. FOR INSTANCE, UNCERTAINTY REGARDING JUSTICE, PRISON CONDITIONS AND THE GOR POLICY ON NEW OR FUTURE DETENTIONS MUST BE CLEARED UP. FOR THIS REASON, WE HAVE BEEN PUSHING THE TRIBUNAL. MR. MOOSE SAID THAT HE HAD BEEN PLEASED BY PRESIDENT BIZIMUNGU'S VIEWS ON ALTERNATIVE JUSTICE, INCLUDING SEPARATING ACCUSED ACCORDING TO LEVELS OF RESPONSIBILITY. HE NOTED THAT PRISON CONDITIONS WERE A PROBLEM FOR US, AND THAT WE WERE RECEIVING A LOT OF CONGRESSIONAL INTEREST ON THE SUBJECT.

9. THE FOREIGN MINISTER REPLIED THAT THE PRISON PROBLEM HAD SWAMPED THE GOR. THEY WERE A YOUNG GOVERNMENT, HAD NOT PLANNED FOR THE GENOCIDE, AND THUS HAD NOT PLANNED TO TAKE OFFICE IMPRISONING LARGE AMOUNTS OF PEOPLE. THEY ARE TRYING TO ESTABLISH A LIST OF THOSE RESPONSIBLE AND RELEASE THE OTHERS, BUT IT WILL TAKE TIME.  
 CHRISTOPHER

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