

ACTION
COPY

UNCLASSIFIED

LIMITED OFFICIAL USE

DEPARTMENT OF STATE
AFRICAN AFFAIRS

RELEASED

INCOMING

59

PAGE 01 OF 02 DAR ES 03093 00 OF 02 141300Z 3673 AF7285
ACTION AF-00

DAR ES 03093 00 OF 02 141300Z 3673 AF7285

ACTION OFFICE IZ-01

INFO AS-01 AFRA-01 PMA-01 EXED-01 NI-01 ZF-01 CF-01 BY-01
ET-01 KE-01 XYF-01 ML-01 XVA-01 RW-01 GB-01 SG-01
XW-03 /020 A3 SBD

INFO LOG-00 CIAE-00 C-01 OAS-00 DODE-00 DODE-00 EUR-00
E-01 NA-00 H-01 TEDE-00 INR-00 IO-19 L-00
ADS-00 M-01 NSAE-00 NSCE-00 DIC-02 OHB-01 PA-01
PM-00 PRS-01 P-01 RP-10 SNP-00 SP-00 SR-00
SSO-00 SS-00 TRSE-00 T-00 USIE-00 FMP-00 CORE-00
SHIS-00 NISC-02 /057H

-----CAE003 141307Z /49 38

O 141244Z JUN 93
FM AMEMBASSY DAR ES SALAAM
TO SECSTATE WASHDC IMMEDIATE 1673
AMEMBASSY KIGALI PRIORITY
USMISSION USUM NEW YORK PRIORITY
AMEMBASSY KAMPALA PRIORITY
AMEMBASSY BUJUMBURA PRIORITY
AMEMBASSY ADDIS ABABA PRIORITY
AMEMBASSY BRUSSELS PRIORITY
AMEMBASSY PARIS PRIORITY
AMEMBASSY BANAKO PRIORITY
USCINCEUR VAHINGEN GE PRIORITY
AMEMBASSY BONN PRIORITY
AMEMBASSY BRAZZAVILLE PRIORITY
AMEMBASSY DAKAR PRIORITY
AMEMBASSY LAGOS PRIORITY
AMEMBASSY LIBREVILLE PRIORITY
AMEMBASSY NAIROBI PRIORITY
USMISSION GENEVA PRIORITY

LIMITED OFFICIAL USE DAR ES SALAAM 03093

STATE FOR AF/C-FULLER, AF/RA, RP
ALSO PARIS FOR PERLOV, BRUSSELS FOR DUBROV, GENEVA
FOR RHA

E.O. 12356: N/A
TAGS: PEF, PREL, MOPS, PGOV, OAU, RW, TZ
SUBJECT: ARUSHA PEACE TALKS: SIGNING DATE SET

THE FOLLOWING REPORT WAS PROVIDED BY THE US OBSERVER
AT THE ARUSHA TALKS, JOYCE LEADER.

1. SUMMARY: TANZANIA HAS SET JUNE 19 AS THE DATE
FOR THE SIGNING OF THE RWANDAN PEACE ACCORD EVEN
THOUGH THE TWO SIDES HAVE SEVERAL COMPLEX ISSUES YET
TO RESOLVE. THE U.S. WILL BE INVITED TO SEND A
HIGH-LEVEL REPRESENTATIVE TO THE CEREMONY. END
SUMMARY.

2. TANZANIAN DEFENSE MINISTER KINANA CONSULTED
SEPARATELY WITH THE GOVERNMENT AND RPF DELEGATIONS
THROUGHOUT THE WEEKEND. BEFORE HIS DEPARTURE THE
EVENING OF JUNE 13, HE BRIEFED OBSERVERS ON THE STATE
OF PLAY AND ANNOUNCED THAT JUNE 19 HAD BEEN SET AS
THE DATE FOR CONCLUDING NEGOTIATIONS AND HAVING THE
PEACE ACCORD SIGNED. THE TANZANIANS SAY THE
PRESIDENT IS EXTENDING INVITATIONS TO THE LEADERS OF
THE TWO SIDES, REGIONAL HEADS OF STATE, THE OAU SYG
AND CHAIRMAN, UN/SYG REP, HIGH LEVEL REPS FROM
OBSERVER COUNTRIES, WHOO COUNTRIES AND THE TANZANIAN

DIPLOMATIC CORPS.

3. KINANA REPORTED PROGRESS ON THE FOLLOWING ISSUES:

--TRANSITION TIMETABLE. 24 MONTHS AGREED IN
PRINCIPLE. THE TWO SIDES ARE TO DRAW UP A TIMETABLE
TO DETERMINE IF REQUIRED ACTIVITIES CAN BE COMPLETED
WITHIN THIS TIME.

--LANGUAGE IN THE PEACE ACCORD WOULD IDENTIFY
ARTICLES IN THE CONSTITUTION TO BE SUPERSEDED BY
PROVISIONS OF THE PEACE ACCORD. SO FAR, THE
GOVERNMENT SIDE HAS IDENTIFIED 42 SUCH ARTICLES AND
THE RPF 73. NEITHER SIDE ENVISIONS A RATIFICATION
PROCESS. THE ACCORD WOULD TAKE EFFECT WHEN SIGNED BY
THE PRESIDENT.

--THE FACILITATOR HAS RECEIVED A LETTER FROM THE MOR
PROPOSING CURRENT PRIME MINISTER NSENGIYARENYE AS PM
OF THE BROAD-BASED GOVERNMENT. THE GOVERNMENT
DELEGATION HAS ACCEPTED THIS PROPOSAL. THE RPF WANTS
CONFIRMATION FROM THE CURRENT GOVERNMENT OF THIS
NOMINATION BEFORE IT WILL GIVE ITS ACCORD. BOTH
SIDES AGREE THAT THE SIGNING OF THE ACCORD
CONSTITUTES "PRESENTATION" OF THE PM CANDIDATE TO THE
PRESIDENT, TRIGGERING THE THREE-DAY PERIOD AFTER
WHICH THE APPOINTMENT TAKES EFFECT.

--REPRESENTATIVES OF BOTH SIDES WILL DECIDE WITH THE
FACILITATOR HOW THE RPF WILL PARTICIPATE IN SECURITY
SERVICES OTHER THAN THE ARMY AND GENDARMERIE.

4. MAJOR PROBLEMS REMAIN OVER:

--TIMING OF THE FORMATION OF THE BROAD-BASED
GOVERNMENT. THIS DILEMMA STEMS FROM UNCERTAINTY OVER
WHEN AND IF A NEUTRAL INTERNATIONAL FORCE WILL BE
AVAILABLE. THE RPF WANTS TO PUSH AHEAD TO FORM THE
GOVERNMENT QUICKLY, REGARDLESS OF WHETHER THE MIF IS
IN PLACE, AND EVEN THOUGH THE FORCES OF THE TWO SIDES
WOULD REMAIN AT THEIR CURRENT POSITIONS. THE RPF
ARGUES THAT ONCE THE NEW GOVERNMENT AND ARMY HIGH
COMMAND ARE IN PLACE, THE FORCES ARE NO LONGER
SUBJECT TO ORDERS OF ONE SIDES AND ARE, THUS, NOT A
THREAT TO THE PROCESS. THE GOVERNMENT SIDE IS NOT
CONVINCED.

--THE PROCESS FOR INTEGRATING THE GENDARMERIE.
STARTING FROM THE ASSUMPTION THAT THE GENDARMERIE
DOES NOT NOW MAINTAIN SECURITY OR PERFORM POLICE
WORK, THE RPF WANTS ALMOST ALL GENDARMES OUT OF
ACTION AT ONCE, WITH ONLY A LIMITED NUMBER LEFT ON
ACTIVE DUTY TO AID COMMUNAL POLICE IN MAINTAINING
SECURITY IN THE COUNTRY. THE GOVERNMENT PROPOSES
PHASED INTEGRATION VIA TRAINING OVER THE PERIOD OF
ONE YEAR.

--THE APPLICATION OF THE 50-50 RATIO TO THE ARMY AND
GENDARMERIE TO COMMAND STRUCTURE. BOTH SIDES ARE DUG
IN, THE GOR ARGUING THAT IT APPLIES ONLY TO THE TOP
10 POSITIONS, AND THE RPF, DOWN TO COMPANY LEVEL.
THE FACILITATOR TOLD OBSERVERS THE RATIO SHOULD APPLY

AS THE GOR INDICATES WITH THE HIGH COMMAND
RESPONSIBLE FOR ASSIGNING A MIX OF OFFICERS AT LOWER
LEVELS.

5. COMMENT: THE OPTIMISTIC MOOD EVIDENT AT THE END
OF LAST WEEK DETERIORATED AS THE TWO SIDES BECAME
ENWHESED IN THE COMPLEXITY OF THE ISSUES.
MISUNDERSTANDINGS PROMPTED FINGERPOINTING ALL ROUND.
DEEP MISTRUST OF EACH OTHER'S MOTIVES CONTINUES TO
INHIBIT AGREEMENT.

UNCLASSIFIED

LIMITED OFFICIAL USE

United States Department of State
Office of FOI, Privacy, & Classification Review
Review Authority: HOLMES, EDWARD
Date: 09/04/96
Case ID: 95003932

LIMITED OFFICIAL USE
UNCLASSIFIED
DEPARTMENT OF STATE
AFRICAN AFFAIRS

INCOMING

PAGE 02 OF 02 DAR ES #3893 08 OF 02 141388Z

3673 AF7285

6. COMMENT CONTINUED: IT IS NOT CLEAR WHETHER OR NOT THE TANZANIANS ARE SERIOUS ABOUT THE ANNOUNCED SIGNING DATE OR WHETHER IT IS AN EFFORT TO FORCE THE TWO SIDES TO CONCLUDE AT LEAST THE PROTOCOL ON MILITARY ISSUES BEFORE THE DAU SUMMIT IN CAIRO. WHILE THE LATTER IS CONCEIVABLE, IT SEEMS IMPROBABLE THAT ALL OF THESE DETAILS CAN BE WORKED OUT IN THE NEXT FIVE DAYS AND A PEACE ACCORD PREPARED FOR FINAL SIGNING.

DE VOS

UNCLASSIFIED

LIMITED OFFICIAL USE