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ACTION AF-01

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INFO	LOG-00	ACDA-17	AID-01	CIAE-00	C-01	OASY-00	DODE-00
	DOEE-00	EB-01	EUR-01	HA-09	H-01	TEDE-00	INR-00
	IO-19	L-03	ADS-00	NEA-01	NSAE-00	NSCE-00	OIC-02
	OMB-01	PA-01	PM-02	PRS-01	P-01	SNP-00	SP-00
	SS-00	TRSE-00	T-00	USIE-00	DTC-01	RPE-01	CORE-00

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 FM AMEMBASSY KIGALI
 TO SECSTATE WASHDC IMMEDIATE 4337
 INFO AMEMBASSY ADDIS ABABA IMMEDIATE
 AMEMBASSY DAR ES SALAAM IMMEDIATE
 AMEMBASSY KAMPALA IMMEDIATE
 AMEMBASSY BAMAKO PRIORITY
 AMEMBASSY BONN PRIORITY
 AMEMBASSY BRAZZAVILLE PRIORITY
 AMEMBASSY BRUSSELS PRIORITY
 AMEMBASSY BUJUMBURA PRIORITY
 AMEMBASSY DAKAR PRIORITY
 AMEMBASSY HARARE PRIORITY0496

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 Dept. of State, RPS/IPS, Margaret P. Grafeld, Dir.
 (X) Release () Excise () Deny (X) Declassify
 Date 7/18/98 Exemption _____

AMEMBASSY LAGOS PRIORITYH)335
 AMEMBASSY LILONGWE PRIORITY
 AMEMBASSY LONDON PRIORITY 0983
 AMEMBASSY NAIROBI PRIORITY
 AMEMBASSY PARIS PRIORITY
 AMEMBASSY TUNIS PRIORITY

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 AMEMBASSY YAOUNDE PRIORITY
 USCINCEUR VAHINGEN GE//ECJ2// PRIORITY
 USMISSION USUN NEW YORK PRIORITY

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SECTION 01 OF 02 KIGALI 02756

LILONGWE AND YAOUNDE FOR DATT

E.O. 12356: DECL: OADR

CLASSIFIED

LeName : .../t930738/aaaabdad.tel

TAGS: PGOV, PREL, MASS, AORC, OAU, RW
SUBJECT: AGREEMENT ON PEACE

1. CONFIDENTIAL ENTIRE TEXT.
2. SUMMARY: RWANDAN AND RPF NEGOTIATORS REACHED AGREEMENT EARLY SUNDAY MORNING, JULY 25; THE CABINET APPROVED THE PROVISIONS AT A NOON MEETING; AND THE TWO REMAINING PROTOCOLS WERE SIGNED BY THE FOREIGN MINISTER AND THE RPF NEGOTIATOR PASTEUR BIZIMUNGU BEFORE MIDNIGHT. RADIO RWANDA ANNOUNCED THIS MORNING THAT THE FINAL ACCORD WILL BE SIGNED IN ARUSHA IN EARLY AUGUST. THE GOR YIELDED COMMAND OF THE GEMDARMERIE TO THE RPF, AND AGREED TO A BATTALION LEVEL RPF SECURITY FORCE IN KIGALI FOR AN INTERIM PERIOD. THE RPF ACCEPTED THE GOVERNMENT CANDIDATE FOR PRIME MINISTER, MDR PRESIDENT FAUSTIN TWAGIRAMUNGU, AND AGREED TO THE TWO-THIRDS COMPROMISE ON IMPEACHMENT PROCEEDINGS WITH SOME ADDITIONAL SPECIAL PROTECTIONS FOR THE PRESIDENT. THE SUCCESS OF THE NEGOTIATIONS OWES MUCH TO THE PATIENCE AND PERSISTENCE OF TANZANIAN FOREIGN MINISTER RWEGASIRA. END SUMMARY.



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PROTOCOLS SIGNED

3. RWANDAN NEGOTIATORS AND THE TANZAMIAN FACILITATORS RETURNED TO KIGALI FROM KINIHIRA AT 3 A.M. SUNDAY MORNING WITH AN AGREEMENT ON ALL POINTS, THUS APPARENTLY COMPLETING A NEGOTIATION THAT BEGAN OVER A YEAR AGO. IN AN UNUSUAL SUNDAY CABINET SESSION, THE COUNCIL OF MINISTERS DECIDED JULY 25, TO ACCEPT THE NEGOTIATED CONCLUSIONS.. THE SESSION WAS CHAIRED BY PRESIDENT HABYARIMANA IN THE PRESENCE OF PRIME MINISTER AGATHE UWILINGIYIMANA. IT LASTED ONLY FIFTY MINUTES. IMMEDIATELY THEREAFTER, THE FOREIGN MINISTER RETURNED TO KINIHIRA AND SIGNED THE TWO OUTSTANDING PROTOCOLS. SIGNATURE OF THE PEACE ACCORD IS BEING SCHEDULED FOR EARLY AUGUST.

TANZANIAN SUCCESS

4. THE SUCCESS OF THIS NEGOTIATION IS CLEARLY ATTRIBUTABLE TO THE PERSISTENCE OF THE TANZANIAN

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FACILITATOR. FOREIGN MINISTER RWEGASIRA HAS BEEN IN TOWN SINCE JULY 16. THE WORK IN KINIHIRA WAS STALEMATED EARLY, BUT SUDDENLY MANAGED TO BREAK THROUGH JUST AS THE RWANDAN POLITICAL CRISIS INTENSIFIED. THE NEGOTIATORS WORKED UNTIL 2 A.M. ON SATURDAY, JULY 24, AND UNTIL 3 A.M. ON SUNDAY. IN THE END, NEGOTIATIONS WERE CONDUCTED BY PASTOR BIZIMUNGU FROM THE RPF SIDE AND THE NEW FOREIGN MINISTER AMATASE GASANA.

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TERMS OF AGREEMENT

5. ALTHOUGH THE TEXTS ARE NOT YET AVAILABLE; WE UNDERSTAND FROM THE PRIME MINISTER AND FROM SOURCES IN THE TANZANIAN EMBASSY, THE OAU AND THE GOVERNMENT THAT THE KEY ISSUES WERE RESOLVED AS FOLLOWS:

A. MILITARY COMMAMD: AS FORESEEN, THE 50-50 SPLIT IN THE COMMAND STRUCTURE IN THE ARMY WILL DESCEND ONLY TO THE BATTALION LEVEL. NEW IS THE AGREEMENT TO HAVE A 50-50 SPLIT IN THE COMMAND OF THE GENDARMERIE DOWN TO THE COMMAMD STRUCTURE IN THE PREFECTURES. IN ADDITION, THE GOVERNMENT WILL RETAIN THE CHIEF OF STAFF POSITION FOR THE ARMY, BUT THE RPF WILL BE GIVEN THE CHIEF OF STAFF POSITION IN THE

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INFO LOG-00 ACDA-17 AID-01 CIAE-00 C-01 OASY-00 DODE-00
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OMB-01 PA-01 PM-02 PRS-01 P-01 SNP-00 SP-00
SS-00 TRSE-00 T-00 USIE-00 DTC-01 RPE-01 CORE-00
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LILONGWE AND YAOUNDE FOR DATT

E.O. 12356: DECL: OADR
TAGS: PGOV, PREL, MASS, AORC, OAU, RW
SUBJECT: AGREEMENT ON PEACE

GENDARMERIE. THIS IS A MAJOR CONCESSION ON THE PART
OF THE GOVERNMENT OF RWANDA, AND THE TIMING AND MEANS
OF IMPLEMENTION REMAIN UNCLEAR.

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B. IMPEACHMENT OF THE PRESIDENT: IMPEACHMENT PROCEEDINGS AGAINST THE PRESIDENT WILL BE INITIATED BY A TWO-THIRDS VOTE OF THE NATIONAL ASSEMBLY, THE SAME AS FOR THE PRIME MINISTER. BUT THE PRESIDENT WILL HAVE THE ADDITIONAL PROTECTION OF HAVING A REQUIRED CONSULTATION WITH THE JOINT POLITICAL MILITARY COMMITTEE AND WITH THE OBSERVERS, BEFORE THE ASSEMBLY CAN VOTE ON IMPEACHMENT PROCEDURES.

C. SECURITY IN KIGALI: AS ANTICIPATED, THE AGREEMENT WILL CALL FOR SECURITY IN KIGALI TO BE PROVIDED BY A NEUTRAL INTERNATIONAL FORCE (NIF). IN THE INTERIM BEFORE THE ESTABLISHMENT OF SUCH A FORCE, SECURITY WILL BE PROVIDED BY THE EXPANDED NMOG, UNDER UN COMMAMD. ACCORDING TO OAU REP, JOE FELLI, THE OAU HAS NOW AGREED TO THIS HYBRID INSTITUTIONAL

[REDACTED]

[REDACTED]

PAGE 03 KIGALI 02756 02 OF 02 261208Z ARRANGEMENT WHICH THEY HAD PREVIOUSLY ADAMANTLY REFUSED. MORE SIGNIFICANTLY, THE AGREEMENT CALLS FOR THE RPF TO PROVIDE FOR THE SECURITY OF ITS MEMBERS IN KIGALI BY THE PROVISION OF BODYGUARDS OF UP TO THE BATTALION REPEAT BATTALION LEVEL IN KIGALI.

D. PRIME MINISTER: THE RPF EXPLICITLY ACCEPTED THE LATEST PROPOSAL OF THE GOVERNMENT FOR THE PRIME MINISTER OF THE NEW TRANSITION GOVERNMENT. HE IS FAUSTIN TWAGIRAMUNGU, PRESIDENT OF THE MDR PARTY, WHO WAS SUSPENDED BY THE MDR POLITICAL BUREAU ON JULY 17, AND EXPELLED FROM THE PARTY IN ITS PARTY CONGRESS JULY 24 (SEPTTEL). (COMMENT: TWAGIRAMUNGU IS CLEARLY THE CHOICE OF ALL THE PARTIES IN THE CURRENT GOVERNMENT AND THE FUTURE ONE, EXCEPT HIS OWN.)

COMMENT

6. THE RPF SQUEEZED A LITTLE MORE OUT OF THIS LAST ROUND THAN THEY HAD A RIGHT TO EXPECT, BUT ONE REASON FOR THEIR TENACITY, AND FOR THE WILLINGNESS OF THE GOVERNMENT TO CAPITULATE, WAS THE SECURITY UNCERTAINTY CREATED BY THE RESIGNATION LAST WEEK OF MINISTER OF DEFENSE JAMES GASANA. WHEN GASANA LEFT, WITH A PUBLIC EXPLANATION THAT HIS LIFE WAS THREATENED, IT WAS HARD TO IMAGINE THAT THE RPF COULD

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AGREE TO COME TO KIGALI UNDER THE SECURITY PROVISIONS PREVIOUSLY CONSIDERED.

7. THEREFORE, THE GOVERNMENT PERMITTED THE RPF TO BRING A BATTALION TO KIGALI. THIS MAY BE DANGEROUS.

[REDACTED]

[REDACTED]

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ALTHOUGH IT IS PERFECTLY UNDERSTANDABLE WHY THE RPF WOULD GEQUIRE SUCH A FORCE FOR ITS SECURITY, IT IS A LITTLE DISQUIETING FOR RESIDENTS OF KIGALI TO ENVISAGE THE TWO WARRING FACTIONS CO-EXISTING IN THIS CITY PRIOR TO THE INTEGRATION OF THE TWO ARMIES.

8. BRAZZAVILLE MINIMIZE CONSIDERED. FLATEN

[REDACTED]

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*** Current Handling Restrictions *** n/a
*** Current Classification ***

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UNCLASSIFIED