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ACTION AF-01

INFO	LOG-00	CIAE-00	C-01	OASY-00	DODE-00	DOEE-00	EAP-01
	EUR-01	HA-09	H-01	TEDE-00	INR-00	IO-16	LAB-01
	L-01	ADS-00	NSAE-00	NSCE-00	OIC-02	OMB-01	PA-01
	PM-00	PRS-01	P-01	SNP-00	SP-00	SSO-00	SS-00
	TRSE-00	T-00	USIE-00	SNIS-00	NISC-02	PMB-00	/040W

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O 051142Z MAY 94
 FM AMEMBASSY DAR ES SALAAM
 TO SECSTATE WASHDC IMMEDIATE 4608
 INFO AMEMBASSY LUSAKA
 AMEMBASSY NAIROBI
 USMISSION USUN NEW YORK
 AMEMBASSY MOSCOW
 AMEMBASSY LILONGWE
 AMEMBASSY LONDON
 AMEMBASSY KINSHASA
 AMEMBASSY MAPUTO
 AMEMBASSY BUJUMBURA
 AMEMBASSY KAMPALA
 AMEMBASSY HARARE
 AMCONSUL CAPE TOWN
 AMEMBASSY BEIJING
 AMEMBASSY PRETORIA
 AMEMBASSY PARIS

C O N F I D E N T I A L SECTION 01 OF 02 DAR ES SALAAM 002794

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PAGE 02 DAR ES 02794 01 OF 02 051146Z
 E.O. 12356: DECL: OADR
 TAGS: PREL, PGOV, RW, TZ, US
 SUBJECT: ARUSHA CRISIS: ARUSHA OPPORTUNITY MISSED

1. CONFIDENTIAL - ENTIRE TEXT.
2. SUMMARY. THE MEETING ON THE RWANDAN CRISIS CONVENED BY THE GOT COLLAPSED LATE LAST NIGHT WHEN THE RPF REFUSED TO SIGN A DOCUMENT COMMITTING TO AN IMMEDIATE CEASE-FIRE AND AN ENDING OF ATROCITIES. THE PRETEXT WAS THAT TO SIGN SUCH A DOCUMENT WOULD BE

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TANTAMOUNT TO TACIT RECOGNITION OF THE INTERIM GOVERNMENT OF RWANDA. THE RPF DELEGATION DEPARTED ARUSHA EARLY THIS MORNING. THE TANZANIAN FACILITATOR, PRIME MINISTER JOHN MALECELA, WAS DISAPPOINTED BUT NOT DISCOURAGED, AND PLEDGED THAT TANZANIA WOULD CONTINUE TO SEEK TO BRING PEACE TO RWANDA'S TROUBLED LAND. THE GOR DELEGATION WAS SOMEWHAT MORE FORTHCOMING, BUT STILL DIFFICULT DURING THE NEGOTIATIONS. THE EARLY DEPARTURE OF OAU SEGEN SALIM AND OF UNSYG SPECIAL REP BOO-BOO WAS NOT HELPFUL. HOWEVER, IN THE END, PERHAPS NOTHING THE GOT MIGHT HAVE A DONE WOULD HAVE LED TO A SUCCESSFUL OUTCOME, AS IT APPEARED THAT THE RPF HAD DECIDED NOT TO NEGOTIATE IN VIEW OF ITS APPARENT CONTINUING SUCCESS IN THE WAR. WHILE BOTH SIDES PROFESSED ORALLY THEIR DESIRE FOR A CEASE-FIRE, NEITHER SEEMED SUFFICIENTLY CONCERNED ABOUT THE HUMAN TRAGEDY IN THEIR COUNTRY TO MAKE THE NECESSARY COMPROMISES. END SUMMARY.

3. THE TANZANIAN FACILITATOR, PRIME MINISTER MALECELA, RECESSED THE ARUSHA TALKS ON RWANDA EARLY THIS MORNING
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(5/5) WHEN IT BECAME APPARENT THAT THE RPF WOULD NOT CO-SIGN A DOCUMENT WITH THE GOT COMMITTING TO A CEASE-FIRE AND TO ENDING THE MASSACRES IN RWANDA. THE PRETEXT USED BY THE RPF WAS THAT TO CO-SIGN THE DOCUMENT WITH THE GOT WOULD BE TANTAMOUNT TO GIVING TACIT RECOGNITION TO THE INTERIM GOVERNMENT OF RWANDA (GOR) BECAUSE A SIMILAR DOCUMENT WAS TO BE CO-SIGNED BETWEEN THE GOT AND THE GOR. EARLY ON IN THE TALKS, THE RPF DELEGATION, LED BY CHAIRMAN COLONEL ALEXIS KANYARENGWE, CLAIMED IT HAD COME TO EXPLAIN BUT "NOT TO NEGOTIATE." IT LIVED UP TO ITS WORD. THE RPF DID NOT APPEAR TO NEGOTIATE SERIOUSLY AT ANY TIME DURING THE MAY 3-5 ARUSHA TALKS, PRESUMABLY BECAUSE OF ITS ENHANCED WAR POSITION ON THE GROUND IN RWANDA. IN SESSIONS WITH THE OBSERVERS, THE RPF ARGUMENTS WERE OFTEN CONTRADICTORY AND, INDEED, SCANDALOUS IN THEIR DISREGARD FOR THE SUFFERING OF THE RWANDAN PEOPLE. FOR INSTANCE, ASKED WHY THE RPF WOULD NEGOTIATE WITH THE "KILLERS" OF THE GOR AFTER LAST YEAR'S MASSACRES HAD OCCURRED AND NOT TODAY, THE RPF SECRETARY GENERAL, RUTASINGWA, SIMPLY STATED "THINGS ARE DIFFERENT." HE REFUSED TO GIVE GROUND.

4. THE GOR DELEGATION, LED BY MINISTER OF

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TRANSPORTATION AND COMMUNICATIONS, ANDRE NTAGERURA, WAS NOT MUCH MORE IMPRESSIVE. IT INSISTED THROUGHOUT MOST OF THE NEGOTIATIONS THAT THE RPF HAD TO WITHDRAW ON THE BATTLEFIELD TO POSITIONS PRE-APRIL 6 OR ELSE THERE COULD BE NO CEASE-FIRE. EVENTUALLY, HOWEVER, THE GOR DELEGATION AGREED IN PRINCIPLE TO A DOCUMENT TO BE CO-SIGNED BETWEEN IT AND THE FACILITATOR SIMILAR TO THE

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DOCUMENT PROPOSED BY THE TANZANIANS TO THE RPF. SINCE THE RPF PACKED UP WITHOUT SIGNING, HOWEVER, THE ENTIRE NEGOTIATION WAS RECESSED.

5. COMMENT: IT IS UNCLEAR AT THIS MOMENT WHICH STEPS ARE NEXT. THE U.S. OBSERVER AND SOME OF HIS COLLEAGUES TRIED DESPERATELY TO IMPRESS UPON BOTH OF THE RWANDAN PARTIES THE NECESSITY FOR AN IMMEDIATE CEASE-FIRE AND AN END TO THE MASSACRES. WE WERE QUITE STRONG IN EXPRESSING OUR VIEWS AND POINTING OUT THE POSSIBLE FUTURE REACTION OF THE INTERNATIONAL COMMUNITY.. THE EFFORT WAS TO NO AVAIL

L. PRIME MINISTER MALECELA HAD WORKED FEVERISHLY. HE TRIED A VARIETY OF IMAGINATIVE APPROACHES TO BRIDGE THE GAP BETWEEN THE ANTAGONISTS, BUT IN VAIN. THAT OAU SEC GEN SALIM AND UNSYG SPECIAL REP BOO-BOO BOTH LEFT EARLY THE SECOND DAY WAS NOT HELPFUL EITHER. MALECELA TOLD THE U.S. OBSERVER THAT TANZANIA WAS DISAPPOINTED BUT NOT DISCOURAGED, AND WILL CONTINUE ITS EFFORTS TO BRING ABOUT A PEACEFUL RESOLUTION TO THE RWANDA CRISIS. HE WAS NOT CERTAIN

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WHETHER TANZANIA WOULD CALL YET ANOTHER ROUND OF TALKS
IN ARUSHA OR WHETHER SOME OTHER INITIATIVE WOULD BE
UNDERTAKEN. WE WILL EXPLORE FURTHER IN OUR MEETINGS
WITH PRESIDENT MWINYI AND FOREIGN MINISTER RWEGASIRA
SCHEDULED WITH ASSISTANT SECRETARY SHATTUCK LATER TODAY
AND TOMORROW. DE VOS

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