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	DODE-00	EAP-01	EUR-01	HA-09	H-01	TEDE-00	INR-00
	L-03	ADS-00	NEA-01	NSAE-00	NSCE-00	OIC-02	OIG-04
	OMB-01	PA-01	PM-02	PRS-01	P-01	SNP-00	SP-00
	SS-00	TRSE-00	T-00	USIE-00	SA-01	CORE-00	/052W

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FM USMISSION USUN NEW YORK
TO SECSTATE WASHDC PRIORITY 8491
INFO UN SECURITY COUNCIL COLLECTIVE

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C O R R E C T E D C O P Y (GARBLED TEXT)
E.O.12356: DECL: OADR
TAGS: PREL, UNSC
SUBJECT: AUGUST SECURITY COUNCIL PRESIDENCY:
TAKING THE LEAD

Dept of State, RPS/IPS, Margaret P. Grafeld, E
(X) Release () Excise () Deny (X) Declassify
Date 9/18/98 Exemption

1. [REDACTED]

SUMMARY

2. DURING THE U.S. SECURITY COUNCIL PRESIDENCY IN
AUGUST WE WILL ATTEMPT TO LEAD THE COUNCIL IN THE
DIRECTION OF GREATER FISCAL RESPONSIBILITY, PRAGMATISM
AND OPENESS. THE VEHICLES FOR THIS WILL BE

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CONSIDERATION OF SEVERAL SPECIFIC RESOLUTIONS, IN
PARTICULAR ON LIBERIA, HAITI, CAMBODIA AND THE WAR
CRIMES TRIBUNAL. TO DO THIS EFFECTIVELY WE WILL NEED
CLOSE COORDINATION, TIMELY SUPPORT AND GUIDANCE FROM THE
DEPARTMENT AS OUTLINED BELOW AND SUMMARIZED IN PARAS 20
AND 21. IN ADDITION WE SHOULD BE PREPARED FOR A WIDE
RANGE OF ADDITIONAL COUNCIL ACTIONS FROM WESTERN SAHARA
TO SUDAN.

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EXTENDING THE ENVELOPE

3. AMBASSADOR ALBRIGHT WILL BE PRESIDENT OF THE SECURITY COUNCIL IN AUGUST. AS PRESIDENT SHE MUST MANAGE COUNCIL BUSINESS FOR ALL THE MEMBERS, AT TIMES SPEAK FOR THE COUNCIL AS A WHOLE AND MUST OPERATE WITHIN WELL ESTABLISHED BOUNDARIES OF RULE AND PRECEDENT. NEVERTHELESS, THE PRESIDENCY OFFERS US AN OPPORTUNITY TO EXPAND THE BOUNDARIES OF COUNCIL OPERATION -- TO SET NEW PRECEDENT IN THE AREAS OF GREATER FISCAL RESPONSIBILITY, TO FOCUS COUNCIL ACTIVITY ON MORE REALISTIC AND PRAGMATIC GOALS AND TO BE MORE RECEPTIVE TO CONSTRUCTIVE VIEWS OF THOSE STATES OUTSIDE THE COUNCIL. WE ALSO WILL HAVE A LIMITED ABILITY TO CONTROL THE AGENDA, ALTHOUGH MORE ON TIMING THAN SUBSTANCE AND TO A GREAT EXTENT THIS WILL BE DETERMINED BY THE FLOW OF WORLD EVENTS AND THE WISHES OF OTHER MEMBERS. ESSENTIAL FOR EFFECTIVE COUNCIL OPERATION AND FOR EXPANDING EXISTING BOUNDARIES ARE CLOSE COORDINATION BETWEEN USUN AND THE DEPARTMENT AND SUCCESS IN AGREEING ON US POLICY AND IN PROVIDING

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GUIDANCE WELL AHEAD OF EVENTS IN NEW YORK.

USING THE AGENDA

4. A MAJOR GOAL OF OUR EFFORT WILL BE TO MAKE SURE THAT THE IMPORTANT AGENDA ITEMS ALREADY ON THE CALENDAR COME OUT THE WAY WE WISH, WHILE KEEPING ALERT TO UNEXPECTED DEVELOPMENTS. SO FAR WE SEE A NEED TO GET TO WORK PROMPTLY ON LIBERIA, HAITI, CAMBODIA, SOMALIA, INTERNATIONAL WAR CRIMES TRIBUNAL, AND LIBYA SANCTIONS. COUNCIL ACTION MAY BE NECESSARY ON WESTERN SAHARA, RWANDA, ABKHAZIA, IRAQ, TAJIKISTAN AND SUDAN. THE PROBLEMS OF FORMER YUGOSLAVIA WILL CONTINUE AS A MAJOR IF UNPREDICTABLE ELEMENT OF THE COUNCIL'S WORK.

BREAKING NEW GROUND IN PEACEKEEPING

5. THE AGENDA PROVIDES AN OPPORTUNITY TO BREAK NEW

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GROUND ON HOW THE COUNCIL SETS UP AND MONITORS PEACEKEEPING OPERATIONS. IN ORDER TO GET A BETTER FIX ON COST BEFORE COMMITTING THE INTERNATIONAL COMMUNITY, WE PROPOSE, AS THE UNITED STATES REPRESENTATIVE, REQUESTING THAT THE SECRETARIAT ARRANGE AN INFORMAL DISCUSSION FOR COUNCIL MEMBERS AND OTHERS WITH DPKO AND BUDGET PLANNERS TO REVIEW OPTIONS, PRIOR TO THE DRAFTING OF A RESOLUTION ON PKO'S. IN THE CASE OF LIBERIA WE CAN BRING IN IMPORTANT PLAYERS FROM THE GENERAL ASSEMBLY

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SIDE, SINCE IN THE END THEY WILL NEED TO PROVIDE RESOURCES FOR WHAT THE COUNCIL ESTABLISHES. IN THE CASE OF HAITI, OUR SPECIAL ENVOY AND THE FRIENDS OF HAITI ALREADY PROVIDE A BODY TO WORK DIRECTLY WITH THE SECRETARIAT TO BALANCE COST AND MANDATE. CAMBODIA IS A LIKELY ITEM FOR ANOTHER INFORMAL DISCUSSION WITH KEY COUNTRIES, THE CORE GROUP, BEFORE THE COUNCIL BEGINS CONSIDERATION OF THE RESOLUTION.

6. WE ALSO PROPOSE CONSIDERATION OF SOME SORT OF "SUNSET CLAUSE" IN ORDER TO TRY TO LIMIT THE DURATION OF NEW PKOS. ALTHOUGH TECHNICALLY, ALMOST ALL RECENT MANDATES REQUIRE PERIODIC RENEWAL, THIS HAS OVER TIME BECOME ALMOST AUTOMATIC. WE REQUEST DEPARTMENT GUIDANCE ON LANGUAGE WHICH COULD BE PUT IN RESOLUTIONS TO REQUIRE A MAJOR SUBSTANTIVE REVIEW OF PERFORMANCE AND PROSPECTS FOLLOWED BY CREATION, WHERE NECESSARY, OF A REVISED MANDATE. HAITI, LIBERIA, CAMBODIA, RWANDA AND ABKHAZIA ARE LIKELY CANDIDATES.

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13. LIBYA SANCTIONS REVIEW: LIBYA SANCTIONS ARE UP FOR
120-DAY REVIEW O/A AUGUST 15. IF WE CAN GET AGREEMENT
FROM FRANCE AND THE UK TO TRY FOR INCREASED SANCTIONS,
WE WILL NEED TO WORK HARD AND FAST WITH UNSC DELEGATIONS
HERE AND IN CAPITALS TO CONSOLIDATE THE 9 VOTES NEEDED
TO PASS A RESOLUTION CALLING FOR THE SANCTIONS. IF WE
DECIDE THAT TIME DOES NOT ALLOW THIS TO HAPPEN BEFORE
THE SANCTIONS REVIEW, AND WE BELIEVE THIS WILL PROVE TO
BE THE CASE, THE REVIEW SHOULD BE RELATIVELY ROUTINE, AS

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IT IS CLEAR THAT LIBYA HAS NOT COMPLIED WITH CONDITIONS
IMPOSED BY UNSCR 831.

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14. WESTERN SAHARA: THE SYG PLANS WILL PRESENT TWO REPORTS ON THE WESTERN SAHARA TO THE SC IN LATE JULY AND EARLY AUGUST. THE FIRST WILL BE AN INTERIM REPORT ADDRESSING THE SYG'S JUNE TRIP TO THE REGION, HIS COMPROMISE ON VOTER CRITERIA, AND THE DIRECT DIALOGUE. WE BELIEVE THE COUNCIL SHOULD SEND A BRIEF LETTER APPROVING THE SYG'S ACTIONS AND URGING MORE OF SAME. THE SECOND REPORT WILL LIKELY CONTAIN NOT ONLY MORE OF THE ABOVE, BUT ALSO INCLUDE A D-DAY AND TIMETABLE FOR HOLDING THE REFERENDUM, AND RECOMMENDATIONS FOR HOW (AND WHETHER) TO GO FORWARD WITH THE SETTLEMENT PLAN. WE WILL PROBABLY NEED TO DO SOME BEHIND-THE-SCENES WORK WITH THE SECRETARIAT TO ENSURE THE CHOICES OFFERED ARE PALATABLE AND DON'T RISK THE COLLAPSE OF THE PLAN. WE COULD THEN ASK THE SECRETARIAT TO DRAFT A RESOLUTION ENDORSING THE SYG'S REVISED PLAN AND TIMETABLE, AND URGE CONTINUED VOTER REGISTRATION.

15. RWANDA: DURING BILATERALS WE PLAN TO NOTE THAT RESOLUTION 846 (22 JUNE 1993) ASKED THE SYG TO REPORT TO THE SC WITHIN 60 DAYS OF DEPLOYMENT OF UNOMUR. HOWEVER, BECAUSE OF DIFFERENCES BETWEEN THE UN AND THE GOVERNMENT OF UGANDA ON THE TEXT OF A STATUS OF MISSION AGREEMENT, DEPLOYMENT HAS NOT YET TAKEN PLACE. SO NO REPORT SHOULD

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BE DUE THIS MONTH. THE LATEST PROJECTED DATE FOR THE RWANDAN PARTIES TO SIGN THE ARUSHA ACCORDS IS NOW EARLY AUGUST. IF OUR ACCORD IS SIGNED, THE SYG MAY ISSUE A REPORT ASKING THE COUNCIL TO ESTABLISH A NEUTRAL INTERNATIONAL FORCE, WHICH WOULD NECESSITATE A RESOLUTION.

16. ABKHAZIA: MEDIATION EFFORTS HAVE SUCCEEDED IN BRINGING ABOUT A CEASEFIRE BETWEEN THE WARRING GEORGIANS AND ABKHAZIAN. THE COUNCIL, IN ACCORDANCE WITHIN UNSCR 849, WILL HAVE TO CONSIDER THE SYG'S REQUEST THAT 50 UNMO'S BE DISPATCHED TO GEORGIA TO ENSURE THAT THE CEASEFIRE IS OBSERVED. THE RUSSIANS CAN BE EXPECTED TO PUSH HARD FOR INSERTING THE OBSERVERS. THE SYG IS EXPECTED TO ISSUE A REPORT ON PROGRESS MADE IN EARLY TO MID-AUGUST.

17. IRAQ: THE COUNCIL SHOULD BE FAIRLY QUIET FOR THE

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MONTH OF AUGUST. WE KNOW THAT TARIQ AZIZ PLANS TO MEET IN NEW YORK WITH COUNCIL MEMBERS BILATERALLY ON THE IMPLEMENTATION OF UNSCR 687'S PARAGRAPH 22, BUT THIS NEED NOT RESULT IN FORMAL COUNCIL ACTION. SOME MEMBERS MAY PRESS FOR INFORMALS, HOWEVER, AND WE MUST BE READY TO BLOCK THIS. EKEUS WILL NOT HOLD HIS "TECHNICAL" LEVEL TALKS WITH IRAQ UNTIL EARLY SEPTEMBER. NEITHER ARE THERE LIKELY TO BE ANY HIGHLY CONTENTIOUS INSPECTIONS IN AUGUST.

18. SUDAN: DURING BILATERALS WE PLAN TO RAISE WHETHER, AND IN WHAT WAY, OTHERS THINK IT APPROPRIATE TO REACT IF THE GOVERNMENT OF SUDAN PERSISTS IN BLOCKING AMB.

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TRAXLER'S HUMANITARIAN MISSION. A DONOR'S MEETING WILL PROBABLY TAKE PLACE IN MID-AUGUST IN GENEVA. IF TOWARDS THE END OF THE MONTH IT STILL APPEARS THAT NO PROGRESS IS MADE IN GETTING TRAXLER TO SUDAN, THE COUNCIL MIGHT WISH TO MAKE A PRESIDENTIAL STATEMENT EXHORTING THE GOS TO LET TRAXLER VISIT. WASHINGTON GUIDANCE ON WHETHER THIS WOULD BE HELPFUL BEFORE TAKING ANY STEPS IN THE COUNCIL.

LIKE DEATH AND TAXES

19. BOSNIA: DEVELOPMENTS ON THE GROUND, IN GENEVA AND ACTIONS BY THE NAM CAUCUS AND THE OIC ENSURE THAT FORMER YUGOSLAVIA AND BOSNIA IN PARTICULAR WILL BE AN IMPORTANT PART OF THE COUNCIL'S AGENDA FOR AUGUST. UNFORTUNATELY AT THIS STAGE WE CAN NOT ESTIMATE THE SPECIFIC ACTIONS WHICH MAY BE REQUIRED.

A HAND FROM THE DEPARTMENT

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20. HERE FOLLOWS A SUMMARY LIST OF ACTIONS REQUESTED
FROM WASHINGTON IN SUPPORT OF THE ABOVE GAME PLAN. WE
WELCOME COMMENTS AND SUGGESTIONS.

- DRAFT RESOLUTION ON HAITI FOR POLICE
MONITORS/MILITARY ENGINEERS BY AUGUST 3 (SEE PARA 8),

[REDACTED]

[REDACTED]

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- DRAFT RESOLUTION ON CAMBODIA BY AUGUST 3 (SEE PARA
10),

- NAME OF USG CANDIDATE (S) FOR WAR CRIMES TRIBUNAL BY

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AUGUST 2 (SEE PARA 12),

- GUIDANCE ON "SUNSET CLAUSE" LANGUAGE FOR NEW PKO'S
(SEE PARA 6),

21. OTHER ITEMS ON WHICH WE REQUIRE QUICK DEPT ACTION
(REACTION, BUT TIMING IS NOT YET CLEAR):

- SYG'S REPORT ON LIBERIA, AND SC RESOLUTION
- SYG'S REPORT ON SOMALIA POLICE, AND SC RESPONSE
- SYG'S REPORT ON WESTERN SAHARA, AND SC RESPONSE
- SYG'S REPORT ON TADJIKISTAN, AND SC RESOLUTION
- SYG'S REPORT ON ABKHAZIA/GEORGIA, AND SC RESPONSE
- SYG'S REPORT ON MOZAMBIQUE, AND SC RESPONSE
- POSSIBLE SYG'S REPORT ON RWANDA, AND SC RESOLUTION

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*** Current Handling Restrictions *** n/a
*** Current Classification **

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