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TO ALL AFRICAN DIPLOMATIC POSTS PRIORITY
AMCONSUL KADUNA PRIORITY
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AMCONSUL LUBUMBASHI PRIORITY
AMCONSUL DURBAN PRIORITY
AMEMBASSY MALABO PRIORITY
AMCONSUL DOUALA PRIORITY
AMEMBASSY MONROVIA PRIORITY

S E C R E T STATE 003299

STADIS////////////////////////////////////

FOR AMBASSADOR, DCMS, PRINCIPAL OFFICERS ONLY, FROM AF/RA

E.O. 12356: DECL: OADR
TAGS: PREL, US, XA
SUBJECT: AFRICA BUREAU FRIDAY REPORT, 1/3/91

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1. (LOU) THE "FRIDAY REPORT", PREPARED FOR THE AF ASSISTANT SECRETARY'S WEEKLY STAFF MEETING, FOLLOWS BELOW. MUCH OF THE INFORMATION CONTAINED IN THE REPORT IS SENSITIVE, DEALING WITH INTERAGENCY MATTERS CURRENTLY UNDER DISCUSSION OR REVIEW. DISTRIBUTION SHOULD THEREFORE BE CONFINED TO STATE PERSONNEL.

2. (U) BEGIN TEXT: FRIDAY REPORT, 1/3/91

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3. (U) AF

ASSISTANT SECRETARY COHEN WILL LEAVE JANUARY 3 FOR CONSULTATIONS IN PARIS. HE WILL THEN ATTEND THE AFRICAN AMERICAN INSTITUTE CONFERENCE IN CAIRO AND MEETINGS IN
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LUSAKA AND MAPUTO WITH PRESIDENTS KUANDA AND CHISSANO.

4. (C) AF/C

KEY PERSONNEL

SUSAN ZELLE RETURNED FROM HOLIDAY LEAVE ON JANUARY 2.

ZAIRE

MOBUTU'S NEW YEAR ADDRESS SILENT ON POLITICAL PLANS: DURING HIS TRADITIONAL NEW YEAR'S ADDRESS, PRESIDENT MOBUTU WAS UNEXPECTEDLY SILENT ON HOW A NEW CONSTITUTION WOULD BE DRAFTED. HE PROVIDED NO DETAILS ON AN ELECTION TIMETABLE. HE DID SAY THAT A NEW ELECTION LAW (WHICH MIGHT BE PROMULGATED BY DECREE) WOULD SKETCH OUT THE ELECTORAL PROCESS AND THAT INTERNATIONAL ELECTORAL OBSERVERS WOULD BE WELCOME. FINALLY, IN A POSSIBLE ATTEMPT TO MEET BELGIAN CONDITIONS FOR RENEWED AID, HE INVITED OBSERVERS FROM THE UN HUMAN RIGHTS COMMISSION TO ATTEND THE TRIAL OF THOSE IMPLICATED IN THE LUBUMBASHI

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ATTACK.

GABON

GROWING PAINS OF DEMOCRACY:
GABON APPEARS TO BE SUCCESSFULLY HANDLING THE GROWING
PAINS OF DEMOCRACY: RECENTLY, THE SUPREME COURT ANNULLED
THE RESULTS OF FIVE LEGISLATIVE ELECTIONS (2 WON BY THE
RULING PARTY); THE ONGOING BUDGET DEBATE IN THE NATIONAL
ASSEMBLY HAS BEEN LIVELY AND EVEN CONFRONTATIONAL; AND THE

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OLDEST OPPOSITION PARTY, MORENA, ANNOUNCED ITS
REUNIFICATION.

CONGO

NATIONAL CONFERENCE TO BE HELD:
IN HIS YEAR-END SPEECH, PRESIDENT SASSOU ANNOUNCED THAT A
NATIONAL CONFERENCE TO DETERMINE THE FRAMEWORK FOR THE
TRANSITION TO A MULTIPARTY SYSTEM WILL BE HELD ON FEBRUARY
25. A PREPARATORY COMMITTEE, AS WELL AS A TRANSITION
GOVERNMENT AND PRIME MINISTER, ARE TO BE NAMED IN JANUARY.

POLITICAL PARTY LAW VOTED:
THE CONGOLESE NATIONAL ASSEMBLY APPROVED LEGISLATION
GOVERNING NEW POLITICAL PARTIES. THE LAW REQUIRES
MEMBERSHIP FROM SEVERAL REGIONS, PAYMENT OF A MODEST
REGISTRATION FEE, AND PARTY LEADERS TO BE AT LEAST 25
YEARS OLD. FOREIGN CONTRIBUTIONS WILL BE LIMITED TO 20
PERCENT OF PARTY BUDGETS, BUT STATE SUBSIDIES ARE TO BE
PROVIDED.

CENTRAL AFRICAN REPUBLIC

NO AMNESTY:
IN A DESULTORY NEW YEAR'S EVE SPEECH, PRESIDENT KOLINGBA
MADE NO MENTION OF MULTIPARTYISM OR A RUMORED AMNESTY OF
THE 55 POLITICAL DETAINEES CURRENTLY BEING HELD BY THE
CARG. HE FOCUSED INSTEAD ON THE DIFFICULT ECONOMIC
SITUATION AND STRESSED THAT NATIONAL SOLIDARITY WAS THE
ONLY THE SOLUTION.

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ALLEGED COUP PLOTTERS TORTURED, ONE DIES:
EMBASSY BANGUI HAS RECEIVED SEVERAL REPORTS THAT FOUR
CENTRAL AFRICANS ACCUSED OF PLOTTING THE OCTOBER
ASSASSINATION OF PRESIDENT KOLINGBA WERE TORTURED, AND ONE
DIED AS A RESULT. IF THIS BECOMES WIDELY KNOWN, THE
CARG'S ALREADY-SHAKY PUBLIC SUPPORT COULD BE FURTHER
REDUCED.

RWANDA

TRIAL OF DETAINEES BEGINS:
THE TRIAL OF THE FIRST 11 OF THE 1,500 - 2,000 SUSPECTED
RPF COLLABORATORS ARRESTED AFTER THE OCTOBER INVASION
OPENED IN KIGALI DECEMBER 28. ALTHOUGH THE TRIAL WILL
OBVIOUSLY BE LENGTHY IN VIEW OF THE NUMBER OF DEFENDANTS,
THE GOR APPEARS COMMITTED TO DUE PROCESS. THE PROCEEDINGS
ARE OPEN TO THE PUBLIC, AND SOME OF THE DEFENDANTS HAVE
ATTORNEYS.

BURUNDI

RETURN TO CIVILIAN RULE:
AS EXPECTED, AT THE DECEMBER 27-29 UPRONA PARTY CONGRESS
THE RULING MILITARY COMMITTEE WAS DISSOLVED AND REPLACED
BY AN 81 MEMBER CENTRAL COMMITTEE PRESIDED OVER BY
PRESIDENT BUYOYA. THE PARTY ADOPTED A NATIONAL CHARTER
WHICH WILL BE SUBMITTED TO A REFERENDUM NEXT MONTH. THE
NEXT STEP WILL BE THE CONVENING OF A COMMISSION TO DRAFT
THE CONSTITUTION TO BE VOTED ON IN A REFERENDUM BY THE END
OF 1991.

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5. (C) AF/E

SUDAN

IN HIS NEW YEAR'S DAY/NATIONAL DAY SPEECH ON DECEMBER 31,
PRESIDENT AL-BASHIR ANNOUNCED THAT ISLAMIC LAW (SHARIA)
WOULD BE ENFORCED IN SUDAN. THE ANNOUNCEMENT WAS VAGUE AS
TO TIMING, HOWEVER, AND GOS OFFICIALS LATER TOLD US THAT

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IT WOULD NOT BE IMPLEMENTED UNTIL AFTER A FEDERAL SYSTEM WAS IN PLACE AND THE JUDICIARY RESTRUCTURED--WHICH COULD MEAN UP TO A YEAR FROM NOW. WHATEVER THE TIMEFRAME, HOWEVER, SOUTHERN SUDANESE WILL INEVITABLY REACT STRONGLY AGAINST THIS LATEST EVIDENCE OF THE GOVERNMENT'S INTENTION TO "ARABIZE" SUDAN.

GOS FINANCE MINISTER HAMDI CALLED IN CHARGE O'NEILL AND THE AID DIRECTOR TO REQUEST USG GRANT AND LOAN FOOD ASSISTANCE TO ADDRESS THE LOOMING FOOD SHORTAGE. HAMDI FOLLOWED UP THE VERBAL REQUEST WITH A WRITTEN REQUEST SEVERAL DAYS LATER. WE ARE TAKING THIS AS A MAJOR STEP BY THE GOS. AID WILL PREPARE A LETTER IN RESPONSE (WHICH WE WILL CLEAR), TO BE SIGNED PROBABLY BY DEPUTY ADMINISTRATOR EDELMAN.

MAURITIUS

THE LONG-RUNNING "PAJAMA GAME" APPEARS TO BE DRAWING TO A CLOSE. AFTER MONTHS OF USG-GOM EXCHANGES FLOWING FROM OUR CALL FOR A TEXTILE CONSULTATION ON AN OVERSUBSCRIBED CATEGORY OF MAURITIAN PAJAMA EXPORTS TO THE U.S., THE MAURITIANS ACCEPTED OUR FINAL OFFER OF A QUOTA OF 125,000

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DOZENS OF THESE GARMENTS FOR THE 12-MONTH PERIOD ENDING FEBRUARY 27. THE EMBARGO WE HAD PLACED ON THESE ITEMS WILL BE LIFTED ON MONDAY, ALLOWING THE RELEASE OF A FLOOD OF PAJAMAS FROM U.S. CUSTOMS WAREHOUSES.

TANZANIA

IN A REPORT OF AMBASSADOR DE JARNETTE'S FIRST MEETING WITH NEW FOREIGN MINISTER AHMED HASSAN DIRIA, EMBASSY DAR REPORTS THAT DIRIA CONFIRMED MANY OF THE WIDELY PREVALENT

THE LOCAL DAR ES SALAAM PRESS REPORTED THIS WEEK THAT IRAQ'S EMBASSY IN DAR, BESET FOR MONTHS BY SEVERE FINANCIAL TROUBLES, WILL SOON BE CLOSED. THE EMBASSY

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INCURRED THE IRE OF GOT OFFICIALS LAST OCTOBER WHEN IT
BEGAN RECRUITING TANZANIAN YOUTHS FOR MILITARY SERVICE IN
IRAQ; TANZANIAN AUTHORITIES QUICKLY CLAMPED DOWN.

ETHIOPIA

THE EPLF OFFICE HERE TELLS US THE GPDRE ATTACKED ON
VARIOUS FRONTS IN THE NORTH DECEMBER 26, BUT THAT IN TWO
DAYS OF FIGHTING THE ERITREANS "NEUTRALIZED" THE
OFFENSIVE, INFLECTING 4000 CASUALTIES ON GOVERNMENT
FORCES. MEANWHILE, INCREASED EPLF SHELLING HAS

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INTERRUPTED THE UN AIRLIFT TO ASMARA. THE ERITREANS TELL
US THEY DO NOT RULE OUT POSSIBLE COUNTERATTACKS, AND BOTH
THE GPDRE AND THE TPLF REMAIN PREPARED FOR CONFLICT ON THE
CENTRAL FRONT AS WELL. IN THE MEANTIME, FOOD FOR PEACE IS
ATTEMPTING TO ARRANGE THE NECESSARY SUPPLIES TO SUPPORT
WFP'S DJIBOUTI-MASSAWA RELIEF SHUTTLE, WHICH WILL BEGIN
WITH DELIVERY OF 10,000 MT NEXT WEEK.

6. (C) AF/EPS

EXECUTIVE ORDER FOR REVISED FOOD AID AUTHORITY: OMB HAS
PREPARED A DRAFT EXECUTIVE ORDER FOR IMPLEMENTATION OF PL
480 FOOD AID AS REVISED BY THE FARM BILL PASSED LAST
FALL. THERE WERE SUSPICIONS THAT USDA AND USAID WERE
ATTEMPTING THROUGH THE LEGISLATION TO CUT STATE AND
FOREIGN POLICY CONSIDERATIONS OU
T OF THE FOOD AID

PROCESS. ALTHOUGH IMPLEMENTATION AUTHORITY FOR TITLE I
WILL NOW BE FIRMLY WITH USDA, AND FOR TITLES II AND III
WITH USAID, THE ORDER MAINTAINS THE STATUS AND POLICY ROLE
OF THE INTERAGENCY "DCC" (FORMALLY THE FOOD AID
SUBCOMMITTEE OF THE DEVELOPMENT COORDINATION COMMITTEE).
EB'S FOOD POLICY OFFICE WILL CONTINUE TO REPRESENT STATE

ON THE DCC, WHERE THE AFRICA BUREAU HAS HAD OBSERVER
STATUS.

THE ORDER ALSO STATES THAT "THE FUNCTIONS DESIGNATED BY
THE ACT OR DELEGATED BY THIS EXECUTIVE ORDER SHALL BE
EXERCISED IN A MANNER CONSISTENT WITH THE FOREIGN POLICY
OF THE UNITED STATES." AUTHORITY TO CARRY OUT THE DEBT
RELIEF PROGRAM FOR PL 480 IS DELEGATED TO THE SECRETARY OF

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AGRICULTURE, IN CONSULTATION WITH TREASURY, STATE, USAID
AND OMB. IN SUM, WE STILL HAVE OUR OAR IN.

7. (U) AF/EX

THE SECRETARY HAS DIRECTED THAT THE BUREAU OF AFRICAN
AFFAIRS FORM A TASK FORCE TO COORDINATE ALL DEPARTMENTAL
ACTIVITIES IN RESPONSE TO THE CRISIS IN SOMALIA.

ALL CABLES AND OTHER DOCUMENTS RELATING TO THIS TASK
FORCE SHOULD INCLUDE THE FOLLOWING IDENTIFIER AS THE
FIRST ITEM ON THE SUBJECT LINE: TFS001.

THE TASK FORCE WILL BE LOCATED IN TASK FORCE ROOM 3 -
NON-SECURE TELEPHONES: 202-647-6530, 6531. 6532 FOR
CONGRESSIONAL, PUBLIC AND PRESS INQUIRIES.

THE TASK FORCE DIRECTOR WILL BE DEPUTY ASSISTANT
SECRETARY IRVIN HICKS.

THE AUTHORIZED DEPARTURE FROM NDJAMENA WAS TERMINATED
DECEMBER 30. THE EVACUEES HAVE STARTED RETURNING TO POST.

AF/EX/BFO WILL MEET WITH REPRESENTATIVES FROM M/FMP/MP
TO DISCUSS FUNDING RESPONSIBILITY FOR AIR TRANSPORT AND
PAYROLL CONCERNS IN MOGADISHU AND MONROVIA.

AF/EX/BFO WILL SUBMIT A MEMORANDUM TO JILL KENT, FMP,
DESCRIBING OUR FINANCIAL STATEMENT FOR THE YEAR BASED ON
CABLE TRAFFIC RECEIVED FROM OVERSEAS POSTS.

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8. (U) AF/P

PERSONNEL

LARRY GARUFI IS BACK ON THE JOB. LAYNE LATHRAM HAS
RETURNED FROM LEAVE.

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MAJOR ACTIVITIES

A/S HANK COHEN DID A WORLDNET WITH LISBON AND PRETORIA AS PARTICIPATING POSTS ON JAN. 3.

JEFF DAVIDOW WILL DO A TELEPRESS CONFERENCE WITH LAGOS ON TUESDAY, JANUARY 8.

MARY SWANN TRAVELS TO PHILADELPHIA WITH JERRY FELDMAN OF COMMERCE ON MONDAY, JANUARY 7 TO TALK TO LOCAL SPONSORS ON PREPARATIONS FOR THE ANNUAL TRADE AND INVESTMENT CONFERENCE, APRIL 8-9.

THE FINAL SELECTIONS FOR THE OVERSEAS INTERNS WILL BE SENT TO THE FIELD BY MID-JANUARY.

9. (C) AF/RA

MAJOR ACTIVITIES

AFRICAN-AMERICAN SUMMIT SET FOR ABIDJAN IN APRIL

REV. LEON SULLIVAN IS ORGANIZING A SUMMIT OF PROMINENT AFRICAN-AMERICAN BUSINESSPERSONS, CIVIL RIGHTS LEADERS,
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RELIGIOUS LEADERS, EDUCATORS. AND OTHERS IN ABIDJAN THE WEEK OF APRIL 8, 1991. U.S. PARTICIPANTS INCLUDE BENJAMIN HOOKS, DOROTHY HEIGHT, JOSEPH LOWRIE, AND JESSE JACKSON. ABOUT FIFTEEN AFRICAN HEADS OF STATE ARE ALSO EXPECTED TO ATTEND. THE SUMMIT WILL FOCUS ON EDUCATION AND THE TRANSFER OF TECHNOLOGY, AND IS BEING SPONSORED BY THE AFRICAN-AMERICAN SUMMIT OFFICE, AN ARM OF THE INTERNATIONAL FOUNDATION FOR EDUCATION AND SELF-HELP (IFESH).

THE UNDP AND THE SULLIVAN ORGANIZATION ARE PROVIDING 400,000 DOLLARS TO FINANCE THE CONFERENCE, AND ADDITIONAL SUPPORT AND PARTICIPATION IS BEING SOUGHT FROM U.S. CORPORATIONS THAT DO BUSINESS IN AFRICA. A FORMAL ANNOUNCEMENT WILL BE MADE ON JANUARY 8 AT THE UN IN NEW YORK AND IN ABIDJAN.

LABOR

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WFTU CONFERENCE. THE WORLD FEDERATION OF TRADE UNIONS (WFTU) HELD ITS 12TH WORLD CONGRESS IN MOSCOW IN MID-NOVEMBER 1990. THE CONFERENCE WAS NOT HELD IN PRAGUE AS USUAL BECAUSE CZECHOSLOVAKIAN OFFICIALS NO LONGER WANT THE WFTU TO BE HEADQUARTERED THERE. IT SEEMS THAT MOST AFRICAN COUNTRIES, INCLUDING THE REPUBLIC OF SOUTH AFRICA, WERE REPRESENTED AT THE CONFERENCE. A FEW WERE NOT, SUCH AS BOTSWANA, SIERRA LEONE AND MALAWI.

ACCORDING TO VARIOUS AFRICAN TRADE UNIONISTS, THE USSR IS THE SOLE EAST BLOC COUNTRY REMAINING IN THE WFTU. THE OTHERS HAVE WITHDRAWN AND ARE TAKING STEPS TO JOIN THE
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INTERNATIONAL CONFEDERATION OF FREE TRADE UNIONS (ICFTU). ONE AFRICAN PARTICIPANT SAID THAT THE WFTU WAS GOING TO APPROACH THE WORLD BANK AND THE IMF FOR FINANCIAL ASSISTANCE, AND THAT IT WANTS TO APPROACH THE AFL-CIO TO STUDY ITS MODEL WITH THE VIEW OF CREATING A WORLD CONFEDERATION OF WORKERS WITHOUT POLITICAL IDEOLOGY. ONLY A COMMON DESIRE TO HELP WORKERS. IN AN APPEAL TO WORKING PEOPLE AND TRADE UNIONS OF THE WORLD, THE CONGRESS DELEGATES SAID THAT "DEMOCRACY, HUMAN RIGHTS, FULL INVOLVEMENT OF WORKING PEOPLE AND THEIR ORGANIZATIONS, AS WELL AS THE RIGHT OF ALL NATIONS, WHETHER BIG OR SMALL, TO CHOOSE THEIR OWN FORM OF DEVELOPMENT MUST BECOME UNIVERSALLY RECOGNIZED PRINCIPLES."

NIGERIA. IN HIS TRADITIONAL NEW YEAR'S DAY BUDGET SPEECH, PRESIDENT BABANGIDA DID NOT LIFT THE BAN ON TRADE UNION AFFILIATION AS HAD BEEN EXPECTED. (DECREE 35, DATED DECEMBER 7, 1989, PERMITS AFFILIATION ONLY WITH AFRICAN LABOR GROUPS AND OTHERS SPECIFICALLY APPROVED BY THE FMG.) THE PRESIDENT ANNOUNCED THAT THE MINIMUM WAGE IS NOW INCREASED FROM N125 TO N250 PER MONTH. HOWEVER, THE MINIMUM WAGE IS NOW TO INCLUDE BOTH BASIC SALARY AND BENEFITS, WHEREAS PREVIOUSLY THE N125 PER MONTH APPLIED ONLY TO BASIC SALARY. THIS IS LIKELY TO DECREASE THE PURCHASING POWER OF WORKERS IN THAT MANY FRINGE BENEFITS ARE DIFFICULT TO MONETIZE, SOME BENEFITS MAY NOW BE TAXED WHEREAS ONLY BASIC SALARY WAS TAXABLE, AND CONSUMER PRICES WILL PROBABLY INCREASE TO REFLECT A HIGHER "MINIMUM WAGE."

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MAJOR ACTIVITIES:

SOUTH AFRICA

WE AND AMBASSADOR SWING HAVE FIELDLED SOUTH AFRICAN COMPLAINTS THAT SECRETARY SULLIVAN'S PLANNED PROGRAM WAS UNBALANCED AND POLITICIZED BY THE ABSENCE OF HOSPITAL VISITS, THE SHORT TIME ALLOTTED TO OFFICIAL CONTACTS, AND

THE PROMINENCE OF EVENTS SUCH AS HIS KING DAY ADDRESS IN SOWETO. SULLIVAN'S REVISED SCHEDULE, WHICH INCLUDES A PROPOSED STOP AT BARAGWANATH HOSPITAL AND A CONFIRMED APPOINTMENT WITH F.W. DE KLERK, MAY STRIKE A BETTER BALANCE. WE ALSO TONED DOWN A FIRST DRAFT OF SECRETARY SULLIVAN'S REMARKS IN WHICH HIS SPEECHWRITERS HAD HIM EXTOLLING MANDELA AS AN APOSTLE OF NON-VIOLENCE AND FAILING TO RECOGNIZE DE KLERK'S CONTRIBUTION TO THE DEMOCRATIZATION PROCESS.

WE AND AID SCHEDULED AN INFORMAL SESSION WITH THE NED JANUARY 4 TO SEE IF THERE IS ANY WAY TO PATCH UP RELATIONS WITH AID AND GET ON WITH THE DOLLARS 10 MILLION PROGRAM TO SUPPORT NEGOTIATIONS IN SOUTH AFRICA. MEANWHILE THE HOLDS IMPOSED BY SENATOR HELMS AND CONGRESSMAN BROOMFIELD REMAIN IN PLACE. PROSPECTIVE BENEFICIARIES WOULD BE WELL ADVISED TO KEEP THEIR EXPECTATIONS FOR EARLY PAYMENTS IN CHECK.

WE HAVE NOTIFIED DS AND PROTOCOL OF THE JANUARY 11-19 VISITS TO THE U.S. OF MRS. DE KLERK AND MINISTER OF MINERAL AND ENERGY AFFAIRS DE VILLIERS TO PICK UP THE NEW SAA AIRCRAFT FROM BOEING. DS WILL PROVIDE DIGNITARY

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PROTECTION FOR MRS. DE KLERK ONLY ALTHOUGH DE VILLIERS WILL BE COVERED UNDER THE "UMBRELLA" FOR THE TIME THEY TRAVEL TOGETHER. PROTOCOL WILL ARRANGE FOR EXPEDITED CUSTOMS AND IMMIGRATION FORMALITIES IN NEW YORK FOR BOTH PARTIES. DE VILLIERS' PROGRAM TAKES HIM TO KNOXVILLE, THE

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GRAND CANYON AND SAN FRANCISCO, BEFORE GOING TO SEATTLE.

THE SOUTH AFRICAN EMBASSY HAS REQUESTED BRIEFINGS ON THE U.S. ASSISTANCE PROGRAM IN AFRICA, AS THE SAG CONTEMPLATES THE KIND OF AID IT MIGHT OFFER THE CONTINENT WHEN BILATERAL RELATIONSHIPS ARE ESTABLISHED. WE ARE GETTING IN TOUCH WITH AF/EPS AND AID TO MAKE THE ARRANGEMENTS.

ANGOLA

THE PORTUGUESE HAVE INVITED U.S. AND SOVIET TECHNICAL EXPERTS TO A JANUARY 10 TRIPARTITE MEETING IN LISBON TO RE-DRAFT EXISTING TEXTS ON POLITICAL PRINCIPLES AND CEASE-FIRE IN LIGHT OF THE UNDERSTANDINGS REACHED DURING THE DECEMBER 13 QUINTAPARTITE MEETING IN WASHINGTON. THE PORTUGUESE WILL THEN RELAY THE REVISED TEXTS TO UNITA AND THE MPLA PRIOR TO ESTABLISHING A DATE FOR ROUND SIX OF NEGOTIATIONS.

U.N. HUMANITARIAN RELIEF EFFORTS WERE SUSPENDED

DECEMBER 21, WHEN LUANDA REVOKED ITS ASSENT FOR DELIVERIES INTO UNITA-CONTROLLED AREAS. WE ARE APPROACHING THE U.N. SECRETARIAT, DONOR COUNTRIES, AND THE GPRA TO URGE THE SPEEDIEST POSSIBLE RESUMPTION OF THE SPECIAL RELIEF

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PROGRAM FOR ANGOLA. SEEDS AND TOOLS ARE NEEDED URGENTLY IN SOUTHERN AREAS TO TAKE ADVANTAGE OF THE PLANTING SEASON.

LESOTHO

PREPARATIONS ARE UNDERWAY IN MASERU FOR AMBASSADOR SPEARMAN'S JANUARY 17 ARRIVAL, AS WELL AS FOR THE FEBRUARY 1 VISIT BY ASSISTANT SECRETARY COHEN.

MOZAMBIQUE

IN HIS NEW YEAR'S MESSAGE, PRESIDENT CHISSANO PLEDGED TO DEDICATE HIS GOVERNMENT TO CREATING CONDITIONS FOR LEGISLATIVE AND PRESIDENT ELECTIONS. HOWEVER, HE DID NOT SPECIFY THAT ELECTIONS WOULD BE HELD IN 1991. EMBASSY MAPUTO SPECULATES THE GRM MAY BE RESPONDING TO OPPOSITION COMPLAINTS THAT A 1991 ELECTION DATE WOULD NOT ALLOW

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SUFFICIENT TIME FOR PREPARATIONS, AND THAT THE DATE MAY
NOW BE OPEN FOR DISCUSSION.

MALAWI .

PREPARATIONS CONTINUE FOR THE JANUARY 10-13 VISIT OF
SECRETARY OF HEALTH AND HUMAN SERVICES SULLIVAN AND AID
ADMINISTRATOR ROSKENS. SULLIVAN AND ROSKENS ARE EXPECTED
TO VISIT HEALTH PROJECTS AND MEET WITH PRESIDENT BANDA.

ZAMBIA

NOW THAT ZAMBIA IS A MULTI-PARTY STATE, THE POLITICAL
SEASON IS OFFICIALLY OPEN. THREE NEW PARTIES ARE

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REGISTERED SO FAR. UNIP FOUNDING
MEMBER HUMPHREY MULEMBA
DEFFECTED TO THE MMD, BUT PRIME MINISTER MASHEKE ANNOUNCED
THAT HE HAD REJECTED MMD OVERTURES. THE NEWSPAPERS
CONTINUE TO COVER THE OPPOSITION DESPITE PRESIDENT
KAUNDA'S PUBLIC ORDERS TO CEASE. IN FACT, THE PARTY-OWNED
"DAILY TIMES" CRITICIZED UNIP LEADERS AND EDITORIALIZED
THAT PARTY LEADERS "SHOULD NOT VIEW PEOPLE WITH DIFFERENT
POLITICAL VIEWS AS ENEMIES."

ZIMBABWE

THE GOZ HAS PUBLISHED NEW REGULATIONS ON
RETRENCHMENTS WHICH GIVE EMPLOYERS GREATER LATITUDE TO

DISMISS EMPLOYEES. THE REGULATIONS CREATE A TRIPARTITE
COMMITTEE TO REVIEW LAY-OFFS, PROVIDE FOR AN APPEAL
MECHANISM, AND SET PUNISHMENT FOR FAILURE TO COMPLY.
EMPLOYERS ARE PLEASED, BUT ZIMBABWE CONGRESS OF TRADE
UNIONS SECRETARY GENERAL TSVANGIRAI COMPLAINED THAT THE
PENDULUM HAD SWUNG TOO FAR IN FAVOR OF EMPLOYERS. EMBASSY
HARARE SAYS THE NEW RULES SHOULD LEAD TO AN IMPROVED
INVESTMENT CLIMATE, AS THE OLD REGULATIONS PREVENTED
FIRINGS, CONSEQUENTLY DISCOURAGING HIRINGS. ONLY PASSAGE
OF A SINGLE LABOR LAW RATIONALIZING THE FOUR EXISTING
MEASURES IS NEEDED BEFORE THE LABOR COMPONENT OF
ZIMBABWE'S ECONOMIC LIBERALIZATION AND STRUCTURAL
ADJUSTMENT PROGRAMS IS IN PLACE.

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NAMIBIA

EMBASSY WINDHOEK IS BRACING ITSELF FOR AN ONSLAUGHT OF
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IMPORTANT VISITORS DURING THE FIRST TWO MONTHS OF 1991:

- JANUARY 13-14 STAFFDEL STETSON
- JANUARY 18 REFUELING STOP FOR HHS SECRETARY SULLIVAN
AND A.I.D. ADMINISTRATOR ROSKENS, LIKELY MEETINGS WITH GON
- JANUARY 18-20 AMBASSADOR DONALD B. EASUM
- JANUARY 21-29 OIG REAL ESTATE PROCUREMENT AUDITORS
- JANUARY 21-FEBRUARY 1 SADCC CONFERENCE--ASSISTANT
SECRETARY
COHEN AND AID/AA SPANGLER TO REPRESENT THE U.S.
- FEBRUARY 3-6 UNDP-SPONSORED PRIVATE SECTOR CONFERENCE
- FEBRUARY 13-27 POST INSPECTION
- FEBRUARY 22-26 OPIC MISSION

11. (C) AF/WAL

CAPE VERDE

AF AND H ARE COMBINING FORCES TO TRY TO ASSEMBLE A
DELEGATION OF US LEGISLATORS TO SERVE AS PART OF A
GOCV-SPONSORED EFFORT THAT WOULD OBSERVE THE JANUARY 13
LEGISLATIVE ELECTIONS. THE LAST MINUTE NATURE OF THE GOCV
INVITATION MAKES IT DIFFICULT TO FIND VOLUNTEERS.

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THE GAMBIA

THE GAMBIA DECLARES DISASTER IN AGRICULTURAL

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PRODUCTION. THE GAMBIAN GOVERNMENT HAS DECLARED AN AGRICULTURAL PRODUCTION DISASTER IN GROUNDNUTS, RICE AND CEREALS AND CALLED UPON MAJOR DONORS RESIDENT IN THE GAMBIA TO PROVIDE SEEDS, FOOD AID AND LOGISTICAL SUPPORT. THE DISASTER IS ATTRIBUTED TO BELOW NORMAL RAINFALL. USAID BANJUL ESTIMATES THAT WHILE TOTAL CEREALS PRODUCTION WAS DOWN FROM 1989'S GOOD HARVEST, 1990'S HARVEST IS WITHIN THE NORMAL FLUCTUATIONS TO BE EXPECTED IN AFRICA. THE SHORTFALL IN THE GAMBIAN GOVERNMENT'S LONG-STANDING, CAPITAL INTENSIVE IRRIGATED RICE SCHEMES MAY FIGURE IN THE DISASTER DECLARATION.

NIGERIA

NIGERIA'S PRIVATIZATION PROGRAM RECEIVES HIGH MARKS. EXPERTS FROM THE U.S., EUROPE AND AFRICA GAVE NIGERIA.S PRIVATIZATION PROGRAM HIGH MARKS AT AN INTERNATIONAL CONFERENCE ON PRIVATIZATION HELD IN LAGOS NOVEMBER 6-8. THE CONFERENCE WAS ORGANIZED TO ASSESS THE GOVERNMENT'S TECHNICAL COMMITTEE ON PRIVATIZATION AND COMMERCIALIZATION'S PERFORMANCE IN BOTH THE NIGERIAN AND INTERNATIONAL CONTEXTS. THE COMMERCIALIZATION COMPONENT OF THIS PROGRAM IS SET TO BEGIN THIS MONTH.

SIERRA LEONE

SOME RELIEF ON THE ECONOMIC FRONT. SIERRA LEONE.S EIGHTEEN-MONTH SHORTAGE OF CASH SEEMS TO BE DRAWING TO A
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CLOSE, PERHAPS DUE TO AN INCREASE IN CASH DEPOSITS OR A GOVERNMENT INJECTION OF CASH INTO THE BANKING SYSTEM. AT THE SAME TIME, THE PETROLEUM SHORTAGE SEEMS TO BE EASING FOR THE MOMENT DUE TO PARALLEL MARKET FOREIGN EXCHANGE TRADING BY THE NATIONAL PETROLEUM COMPANY AND MOBIL, APPARENTLY WITH THE GOVERNMENT.S BLESSING.

12. (C) AF/WF

COTE D'IVOIRE

-- PDCI EASILY WINS MUNICIPAL ELECTIONS: THE RULING DEMOCRATIC PARTY OF COTE D.IVOIRE COMPLETED ITS ELECTORAL SWEEP WITH ITS VICTORY IN THE DECEMBER 30 MUNICIPAL ELECTIONS. WITH OFFICIAL RESULTS IN ON 113 OF 135

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CONTESTS, THE PDCI CONTROLLED 104 TOWN COUNCILS, WITH OPPOSITION GROUPS HOLDING ONLY NINE. EMBASSY ABIDJAN REPORTED THAT THE PDCI USED QUESTIONABLE TACTICS IN SEVERAL LOCALES TO ENSURE THE VICTORY OF ITS CANDIDATE. WHILE COTE D'IVOIRE MADE INDISPUTABLE PROGRESS TOWARD A MORE OPEN POLITICAL SYSTEM IN 1990, THE IVORIAN LEADERSHIP CASTE STILL HAS A LONG WAY TO GO BEFORE IT IS COMFORTABLE WITH A FUNCTIONING OPPOSITION. NEVERTHELESS, A SYSTEM IS IN PLACE THAT COULD LEND ITSELF TO AN ORDERLY TRANSITION FROM THE HOUPHOUET ERA.

SENEGAL

-- TALKS WITH MAURITANIANS: SENEGALESE FOREIGN MINISTER SY TOLD AMBASSADOR MOOSE THAT LAST WEEKEND'S TALKS IN BAMAKO HAD BEEN "FRIENDLY AND BUSINESS-LIKE." BOTH SIDES AGREED TO A MALIAN PROPOSAL TO RE-EXAMINE THE "BAMAKO II" FORMULA WHICH WOULD CREATE SEPARATE NEGOTIATING TEAMS ON A SERIES OF ISSUES: LOSSES AND DAMAGES, LAND ISSUES, AND REFUGEES. SY CONFIRMED THAT THE BORDER ISSUE REMAINS A STICKING POINT FOR SENEGAL; HIS MAURITANIAN NEGOTIATING PARTNERS WERE SIMPLY NOT AUTHORIZED TO DEAL WITH THIS. SY HOPED THE MALIANS WOULD BE ABLE TO PERSUADE THE GIRM TO ACCEPT SOME FORMULA LEADING TO EVENTUAL DISCUSSION OF THE BORDER ISSUE.

MAURITANIA

-- ARRESTS CONTINUE: THOSE ARRESTED FOR ALLEGED INVOLVEMENT IN THE HALFULAAR COUP PLOT NOW NUMBER OVER 1,000. VIRTUALLY ALL OF THEM REMAIN IN INCOMMUNICADO DETENTION, AND THUS FAR NO STEPS HAVE BEEN TAKEN TO

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INITIATE PUBLIC LEGAL PROCEEDINGS. THERE HAVE BEEN
PERSISTENT REPORTS OF TORTURES AND BEATINGS OF BOTH
CIVILIAN AND MILITARY PRISONERS. THE TREATMENT OF THE
DETAINEES REPORTEDLY HAS CAUSED SHARP DISAGREEMENT WITHIN
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GIRM RANKS. THE EMBASSY OPINES THAT, SHOULD THE
HARDLINERS PREVAIL IN THE INTERNAL STRUGGLE, ONGOING

NEGOTIATIONS WITH SENEGAL COULD BE DERAILED. HARDLINERS
ALSO MAY BE BEHIND REPORTS EMANATING FROM SOME GIRM
CIRCLES THAT US EMBASSY OFFICERS HAD CONTACT WITH THE
DETAINED "PLOTTERS."

BURKINA FASO

-- WARM RELATIONS WITH CHAD RECENT GOBF PUBLIC
STATEMENTS AND HIGH LEVEL VISITS, INCLUDING A COMPAORE
VISIT TO NDJAMENA, INDICATE CLOSE RELATIONS BETWEEN THE
NEW DEBY REGIME IN NDJAMENA AND THE BURKINABE. AT ONE
TIME DEBY MAINTAINED A GOBF-PROVIDED RESIDENCE IN
OUAGADOUGOU.

MALI

-- STILL CHASING GULF NEGOTIATIONS: PRESIDENTIAL
DIRECTOR OF CABINET DEME SAID DECEMBER 29 THAT THE GRM NOW
VIEWED AN "ARAB" SOLUTION TO THE GULF CRISIS AS
IMPOSSIBLE, BUT HOPED A BROADER "ISLAMIC" INITIATIVE WOULD
BE USEFUL. HE SAID THAT TRAORE WOULD TAKE ACCOUNT OF THE
AMERICAN POSITION BEFORE DECIDING TO GO FORWARD, HOWEVER.
ON A RELATED ISSUE, A SAUDI DIPLOMAT TOLD AMBASSADOR
GELBER THAT PRESIDENT TRAORE'S INITIATIVE WAS NOT MAKING
MUCH PROGRESS AND THAT A TRIP TO BAGHDAD DID NOT APPEAR
LIKELY IN THE NEAR FUTURE.

-- POLITICAL FERMENT: A SECOND LARGE PRO-DEMOCRACY
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DEMONSTRATION IN BAMAKO, HELD DECEMBER 30, IS THE LATEST
SIGN OF CONTINUING PRESSURE FOR THE CREATION OF A

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MULTI-PARTY POLITICAL SYSTEM IN MALI. OTHER SIGNS INCLUDE THE APPEARANCE OF TWO NEW INDEPENDENT PUBLICATIONS AND A CALL BY THE COUNTRY'S PRINCIPAL LABOR ORGANIZATION FOR A GENERAL STRIKE ON JAN. 8-9 TO PROTEST DELAYS IN PROMISED SALARY INCREASES.

NIGER

-- TUAREG ATTACKS FROM MALI: NIGERIEN MEDIA HAVE REPORTED THAT MALIAN TUAREGS ATTACKED A BORDER POST ON DEC. 22. TWO NIGERIEN SOLDIERS AND TWO CIVILIANS APPARENTLY DIED IN THE ATTACK.

13. POLICY GUIDANCE: LIBYAN POW.S

(U) AFTER THE FALL OF THE HABRE REGIME, THE USG EVACUATED A GROUP OF APPROXIMATELY 650 ANTI-QADHAFI LIBYAN EX-POW'S FROM CHAD TO SAFEGUARD THEM FROM REPRISALS AT

LIBYAN HANDS. QADHAFI REACTED WITH AN ANGRY DIPLOMATIC OFFENSIVE AIMED AT (A) INTIMIDATING THIRD COUNTRIES FROM RESETTLING THE EX-POW'S AND (B) EVENTUALLY GETTING THEM BACK. FOLLOWING AN INTERMEDIATE STOP (FOR SOME OF THEM) IN NIGERIA, ALL THE PRISONERS WERE REASSEMBLED AT KAMINA IN SOUTHERN ZAIRE. THERE THEY ARE CURRENTLY BEING INTERVIEWED BY REPRESENTATIVES OF THE INTERNATIONAL RED CROSS (ICRC).

(C) THE GOVERNMENT OF ZAIRE AGREED TO RECEIVE THE
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PRISONERS DESPITE HIGHLY VISIBLE PRESSURES AND BLANDISHMENTS (E.G., AN ALLEGED OFFER OF SIX MONTHS SUPPLY OF FREE OIL) FROM LIBYA. AT LIBYAN INSISTENCE, "FAMILY MEMBERS" OF THE PRISONERS AND OFFICIALS VISITED THE PRISONERS AT KAMINA, AND APPROXIMATELY TEN PERCENT WERE CONVINCED TO RETURN VOLUNTARILY TO LIBYA. MORE RECENTLY, MOROCCAN INTERMEDIARIES HAVE VISITED KAMINA TO PASS A MESSAGE FROM QADHAFI THAT THE PRISONERS WOULD NOT BE HARMED IF THEY RETURNED. THE MAJORITY OF THE POW'S REMAIN JUSTIFIABLY SKEPTICAL OF THIS OFFER.

(C) OUR GOAL REMAINS TO MAKE SURE THAT THE POW'S ARE NOT FORCED TO RETURN TO LIBYA (OR GO ANYWHERE ELSE) AGAINST THEIR WILL. WITH THAT IN MIND, WE HAVE CONTACTED

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THE UNHCR TO BEGIN PROCESSING THE POW'S AS REFUGEES AND TO IDENTIFY THIRD COUNTRIES WILLING TO RECEIVE THEM AS SOON AS POSSIBLE. HOWEVER, THIS PROCESS WILL INEVITABLY TAKE SOME TIME, AND LIBYAN PRESSURE ON THE GOZ REMAINS INTENSE, SO IT CANNOT YET BE SAID THAT THE CASE IS CLOSED..

(U) TALKING POINTS ARE AS FOLLOWS:

-- WE ARE APPRECIATIVE OF THE GOZ'S WILLINGNESS TO PROVIDE THE POW'S WITH TEMPORARY SHELTER WHILE DESTINATIONS CAN BE FOUND WHERE THEY WILL BE SAFE FROM LIBYAN PERSECUTION.

-- QADHAFI'S CLAIMS THAT THESE PEOPLE HAVE BEEN ABDUCTED AND ARE BEING TRAINED AS TERRORISTS BY THE US ARE OF COURSE LUDICROUS. THEY HAVE BEEN DISARMED, DO NOT CONSTITUTE A FIGHTING FORCE, AND ARE NO THREAT TO ANYONE.

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INTERVIEWING BY THE ICRC SHOULD BE COMPLETED SHORTLY. THE MINORITY WHO WISH TO DO SO ARE FREE TO RETURN TO LIBYA.

--THE NEXT STEP, IN OUR VIEW. SHOULD BE PROCESSING BY THE UNHCR TO CERTIFY THAT THESE MEN ARE REFUGEES AND TO SEEK TO IDENTIFY THIRD COUNTRIES WILLING TO RECEIVE THEM. WE ARE, OF COURSE, READY TO COOPERATE IN THIS EFFORT.

--(IF ASKED) WE CANNOT COMMENT ON ALLEGATIONS THAT THESE MEN WERE TRAINED BY THE U.S. AS AN ANTI-LIBYAN FIGHTING FORCE DURING THE CHAD-LIBYAN WAR. WHAT WE CAN SAY IS THAT THEY ARE NOW DISARMED, HARMLESS, UNDER INTERNATIONAL SUPERVISION, AND (FOR THE MAJORITY) IN NEED OF SECURE RESETTLEMENT TO AVOID LIBYAN GOVERNMENT REPRISAL.

14. (U) CALENDAR

1991

JANUARY

2-20 JANUARY: VISIT BY HHS SECRETARY SULLIVAN AND AID ADMINISTRATOR ROSKENS TO MALI, NIGERIA, COTE D. IVOIRE, UGANDA, MALAWI, SOUTH AFRICA AND SENEGAL.

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7-10 JANUARY: TWENTY-FIRST AFRICAN-AMERICAN
CONFERENCE, SPONSORED BY THE AFRICAN-AMERICAN
INSTITUTE, CAIRO, EGYPT.

17-26 JANUARY: VISIT BY FORMER PRESIDENT AND MRS.
CARTER TO MAURITANIA, MALI, BURKINA FASO, COTE D'
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IVOIRE, GHANA, TOGO, BENIN AND NIGER TO DISCUSS HEALTH
ISSUES, PARTICULARLY ERADICATION OF GUINEA WORM
DISEASE.

FEBRUARY

20 FEBRUARY: BENIN'S LEGISLATIVE ELECTIONS.

MARCH

3 MARCH: BENIN'S PRESIDENTIAL ELECTIONS.

END OF REPORT.

15. (LOU) A FINAL REMINDER: PLEASE BEAR IN MIND THAT
DISTRIBUTION IS RESTRICTED TO STATE PERSONNEL ONLY.

16. AF STADIS ONLY.

17. MONROVIA MINIMIZED CONSIDERED. BAKER

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