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VZCZC
OO RU HC RUEHLO RUEHDS RUEIRS RUTAKM RUEHRO
RUEHQV RUEHJB RUCNDT RUCJACC. RUEHIA
DE RUHNR #0772/01 154 **
ZNY CCCCC ZZH
O 031455Z JUN 94
FM AMEMBASSY NAIROBI
TO RUEHC / SECSTATE WASHDC IMMEDIATE 0878
INFO RUEHLO / AMEMBASSY LONDON 1548
RUEHDS / AMEMBASSY ADDIS ABABA 0024
RUEIRS / AMEMBASSY ASMARA 0888
RUTAKM / AMEMBASSY KAMPALA 2263
RUEHRO / AMEMBASSY ROME 0458
RUEHQV / USMISSION GENEVA 0801
RUEHJB / AMEMBASSY BUJUMBURA 1388
RUCNDT / USMISSION USUN NEW YORK 0729
RUCJACC / USCINCCENT MACDILL AFB FL
RUEHIA / USIA WASHDC 1809
BT

CLASS: CONFIDENTIAL
CHRGF: PROG 05/31/94
APPRV: CDA:EMSCOUTHWT
~~CONFIDENTIAL~~
CLEAR: ADM:BATWOOD:PC
CKSON
DISTR: POL 3 AMP TCM
USIS AIT PA.
ECON KUSLO CO
ADMIN RCO
ORGIN: CIHS ID:0851

CONFIDENTIAL SECTION 01 OF 05 NAIROBI 09772

LONDON FOR MCKINLEY

E.O. 12356: DECL:OADR
TAGS: PREL, PGOV, PHOM, EAID, MASS, SO, SU, RW, KE,
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1. SUMMARY: IN A MAY 31 MEETING WITH AID ADMINISTRATOR ATWOOD AND MEMBERS OF HIS DELEGATION, PRESIDENT MOI REQUESTED ADDITIONAL ASSISTANCE TO COPE WITH KENYA'S DROUGHT AND ECONOMIC STRUCTURAL ADJUSTMENT PROGRAM. HE REVIEWED HIS EFFORTS TO DEAL WITH REGIONAL CRISES IN SURROUNDING COUNTRIES AND THE PROSPECTS FOR A CONFERENCE ON RWANDA.

IN A NONCONFRONTATIONAL WAY, ATWOOD MADE IT CLEAR THAT THE US BELIEVES A MORE OPEN, DEMOCRATIC PROCESS WOULD STRENGTHEN KENYA.

END SUMMARY

2. ON MAY 31, AID ADMINISTRATOR BRIAN ATWOOD MET WITH KENYAN PRESIDENT MOI TO BRIEF THE LATTER ON THE PURPOSE OF THE MISSION AND DISCUSS REGIONAL AND BILATERAL ISSUES. MOI WAS ACCOMPANIED BY MINISTER OF AGRICULTURE SIMEON NYACHAR, MINISTER OF FINANCE MUSALIA MUDAVADI, MINISTER OF EDUCATION JOSEPH KAMOTHO, HEAD OF THE PUBLIC SERVICE PHILIP MBITHI AND PERMANENT SECRETARY IN THE MINISTRY OF FOREIGN AFFAIRS SALLY KOSWEI. ATWOOD WAS ACCOMPANIED BY AF/E DIRECTOR AMBASSADOR DAVID SHINN, SPECIAL ASSISTANT IN THE OFFICE OF THE ADMINISTRATOR KENNETH WINDSOR, PRESIDENT OF THE INTERNATIONAL RESCUE

DEPT OF STATE APPEALS REVIEW PANEL (ARP)

FOIA/PA
() Release
(X) Excise
() Deny

Mandatory Review
() Declassify I D F N T I A L NAIROBI 009772/01
() Declassify in Part
() Class. Re/Renew

Exemptions
ARP Action Cat. *None*

Date: 8/28/96
TS authority to
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DEPARTMENT OF STATE
() RELEASE
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FOIA Exemptions B/
PA Exemptions

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COMMITTEE ROBERT DEVECCHI, EXECUTIVE DIRECTOR OF TFF
 CONGRESSIONAL HUNGER CENTER ARTHUR DEWEY, PRESIDENT OF
 CATHOLIC RELIEF SERVICES KENNETH HACKETT, AND PRESIDENT
 AND CEO OF CARE PHILIP JOHNSTON. CHARGE SOUTHWICK AND
 POLOFF CASSIDY ATTENDED FROM THE EMBASSY.

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 MOI DESCRIBES EFFECTS OF KENYAN DROUGHT

3. ~~IN~~ EVIDENT GOOD SPIRITS, MOI WELCOMED THE ATWOOD
 DELEGATION TO KENYA TO "SEE FOR YOURSELVES THE EFFECTS
 OF DROUGHT AND OTHER CALAMITIES" IN KENYA. MOI
 EXPLAINED THAT THE ONGOING DROUGHT IN SOME PARTS OF
 KENYA, COUPLED WITH THE NEGATIVE EFFECTS OF THE
 STRUCTURAL ADJUSTMENT PROGRAM, POLITICAL REFORMS, "AND
 OTHER EXCESSES" HAS BROUGHT HARDSHIP TO KENYA'S POOREST
 CITIZENS. THE GOK ESTIMATES THAT 250,000 HEAD OF CATTLE
 HAVE DIED THIS YEAR AS A RESULT OF THE DROUGHT, AND MOI
 SAID THAT 5.4 MILLION FAMILIES ARE SEVERELY AFFECTED
 (NOTE: MOI MEANT 5.4 MILLION INDIVIDUALS SINCE, GIVEN
 THE LARGE AVERAGE FAMILY SIZE IN KENYA, HIS FIGURE WOULD
 EASILY ACCOUNT FOR EVERY KENYAN CITIZEN. END NOTE)

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4. MOI WARNED THAT EVEN THE AMPLE RAINFALL RECEIVED
 RECENTLY WOULD NOT SOLVE PROBLEMS IN THE SHORT TERM
 SINCE IT TAKES PASTORALISTS LONGER TO RECOVER THEIR
 HERDS. SINCE MANY ANIMALS ARE ALREADY SO WEAKENED BY
 THE DROUGHT CONDITIONS OF THE LAST SEVERAL YEARS, THEY
 COULD DIE ON THE WAY TO FILLED DAMS. MOI MADE AN APPEAL
 TO ATWOOD FOR FUNDING FOR MORE RURAL DAMS LIKE THE ONE
 HE HAD CONSTRUCTED ON HIS OWN FARM. MOI CITED HIGH
 UNEMPLOYMENT, URBAN POVERTY, HIGH FOOD PRICES, AND HIGH
 SCHOOL FEES AS ADDITIONAL CONCERNS.

 PLEA FOR MORE FAMINE RELIEF ASSISTANCE

5. MOI MADE A PLEA FOR MORE FAMINE RELIEF FOOD, BUT
 SAID THAT SUCH DONATIONS SHOULD BE FUNNELED THROUGH THE

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GOV AND NOT NGO'S.

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MBITHI SUGGESTED DONORS USE THE LOCAL COMMITTEES CONTROLLED BY LOCAL CHIEFS TO TARGET FOOD DISTRIBUTION. (COMMENT: NUMEROUS PRESS AND NGO REPORTS CHARGE THAT THE CHIEFS AND THEIR RELIEF COMMITTEES WITHHOLD FOOD FROM THOSE NOT SUPPORTIVE OF THE GOVERNMENT. END COMMENT)

MOI'S PLEA FOR "SOCIAL DIMENSION" ASSISTANCE

6. REGARDING DOMESTIC AFFAIRS, MOI APPEALED FOR FUNDING TO COVER THE "SOCIAL DIMENSION" OF ECONOMIC REFORM. THE ECONOMY IS IMPROVING BUT KENYA NEEDS MONEY TO SEE ITSELF THROUGH THE CURRENT TOUGH TIMES. THE CURRENT SHORTAGE OF FOODSTUFFS, FOR EXAMPLE, WAS CAUSED IN PART BY THE SELLING OF KENYAN GRAIN ABROAD TO ETHIOPIA OR UGANDA, HE SAID. WHEN ATWOOD CONGRATULATED MOI ON LIBERALIZING THE KENYAN ECONOMY, MOI AFFIRMED THAT HE HAS "CLEARED OUT THE REMNANTS OF STATE CONTROL" -- "I HAVE TOLD MY MINISTERS," HE SAID. BUT MOI COMPLAINED THAT KENYA IS ONLY A SMALL COUNTRY

KENYA'S ROLE IN THE REGION: SOMALIA

7. DISCUSSING REGIONAL CRISES, MOI SAID THAT "OUR FRIENDS HAMMER US ON POLITICAL REFORM BUT KENYA IS AN ISLAND OF PEACE," WHICH IS EVIDENT SINCE PEOPLE FLEE TO KENYA FROM ALL SURROUNDING COUNTRIES. STILL, THE INTERNATIONAL COMMUNITY HAS NOT COME FORWARD TO HELP KENYA, HE SAID, REMINDING US OF THE KENYAN REQUEST FOR UN ASSISTANCE SECURING THE SOMALI BORDER. "WE'VE NEVER GOT ANYTHING...YET WE'VE FACILITATED (UN EFFORTS)." MOI ASKED ATWOOD TO CONVEY TO PRESIDENT CLINTON THAT KENYA STILL NEEDS HELP ALONG THE SOMALI BORDER.

KENYA'S ROLE IN THE REGION: SUDAN

8. ADMINISTRATOR ATWOOD THANKED MOI FOR HIS LEADERSHIP ROLE IN REGIONAL CONFLICTS INCLUDING HIS CHAIRMANSHIP OF IGADD. EXPLAINING THAT HE IS HERE ON BEHALF OF PRESIDENT CLINTON "TO FOCUS THE WORLD'S ATTENTION" ON EAST AFRICA, ATWOOD SAID THAT THE USG IS INTERESTED IN THE CREATION OF OTHER REGIONAL ORGANIZATIONS LIKE IGADD

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TO LOOK AT REGIONAL PROBLEMS. ON SUDAN, MOI HOPES FOR A
CEASEFIRE WHICH "SHOULD BE PART OF AN OVERALL
SOLUTION." MOI SAID THAT THE GOK WOULD PRESS THE
PARTIES AT THE NEXT IGADD MEETING. JULY 19 TO FIND
SOLUTIONS.

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KENYA'S ROLE IN THE REGION: RWANDA

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9. MOI SAID THAT THE SECRETARY GENERAL OF THE RPF HAD VISITED THE DAY BEFORE (MAY 30); MOI COMPLAINED THAT WHILE EACH SIDE TELLS ITS VERSION, THE PEOPLE OF RWANDA ARE SUFFERING. THE GOK STILL AWAITED THE REPLY FROM MOPUTU CONCERNING THE 6 JUNE MEETING OF REGIONAL HEADS OF STATE CONCERNING RWANDA. EVEN WITHOUT MOPUTU, "WE WILL DISCUSS ANYWAY," SAID MOI. MOI ALSO THOUGHT THAT THE PARTICIPANTS SHOULD DISCUSS BURUNDI AT THE SAME TIME SINCE IT HAS THE SAME ETHNIC CONSIDERATIONS. (NOTE: LATE WORK JUNE 3 FROM THE GOK INDICATES THE TALKS HAVE BEEN CANCELLED) B1

DEMOCRACY AND BILATERAL RELATIONS

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10. ATWOOD COMMENTED THAT HE HOPES MOI WILL TAKE OUR COMMENTS ON POLITICAL REFORMS AS THE ADVICE OF FRIENDS. ATWOOD EXPLAINED THAT HIS DELEGATION IS PRIMARILY INTERESTED IN FOOD SECURITY IN EAST AFRICA AND WOULD BE GOING TO EUROPE TO DISCUSS THESE SAME ISSUES. BUT ATWOOD ALSO SAID THAT OUR INTEREST IN FOOD SECURITY IS TIED TO OUR HOPE FOR STABILITY IN THE REGION, AND THAT DOMESTIC SECURITY IN KENYA WOULD BE STRENGTHENED BY RESPECT FOR DEMOCRATIC STRUCTURES. ADDING, WITH A GRIN, THAT IF KNPW PRESIDENT MOI WOULD BE DISAPPOINTED IF HE DID NOT BRING UP THE SUBJECT OF DEMOCRACY AND HUMAN RIGHTS, ATWOOD SAID THAT THE USG WORRIES ABOUT THINGS LIKE THE ETHNIC CLASHES OR THE ARREST OF OPPOSITION MP'S AND THEIR EFFECT UPON KENYA'S STABILITY. A MORE OPEN, DEMOCRATIC PROCESS WOULD STRENGTHEN KENYA, HE SAID.

11. MOI RESPONDED IN GOOD HUMOR AND QUICKLY BECAME ANIMATED, THOUGH NEVER ANGRY. B1

MOST OF THE GENUINE DISPLACED HAVE RETURNED TO THEIR HOMES, AND MANY OTHERS ARE "REMOVING THEIR ROOFS TO GET ASSISTANCE." WITH REGARD TO THE WITHHOLDING OR REVOKING MEETING LICENSES FOR OPPOSITION FIGURES, MOI CLAIMED THAT HE WOULD ONLY ALLOW SUCH RALLIES IF OPPOSITION LEADERS RESPECT HIM.

12.

HE SAID HE DOES NOT WANT A RETURN TO SINGLE-PARTY POLITICS, BUT ADDED THAT A STRENGTHENED MAJORITY WOULD MAKE FOR MORE EFFECTIVE RULE. HE IMPLIED THAT THE OPPOSITION +

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SHOULD BE A SMALL MINORITY. HE WANTS FOREIGN INVESTMENT. HE IS CONCERNED FOR KENYA'S STABILITY.

13. NYACHAF ADDED THAT FOREIGNERS NEED TO TAKE MORE TROUBLE TO INVESTIGATE ALLEGATIONS BY THE OPPOSITION, ESPECIALLY RELATED TO THE ETHNIC CLASHES.

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PRESIDENT MOI THANKED NYACHAE FOR THE REMARKS.

14. SOUTHWICK RESPONDED THAT THE U.S. EMBASSY HAS PUBLICLY AND PRIVATELY SUPPORTED PEACEFUL DIALOGUE BETWEEN KENYAN POLITICIANS, AND HAS MANY TIMES ADVISED OPPOSITION LEADERS TO RESPECT THE INSTITUTION OF THE PRESIDENCY. BUT RESPECT ALSO HAD TO BE SHOWN TO OTHER PARTS OF THE GOVERNMENT, AND THE NUMEROUS ARRESTS OF OPPOSITION MP'S IS WORRYING. THE PERSON AND THE DIGNITY OF AN MP SHOULD BE PROTECTED, SOUTHWICK EMPHASIZED. MOI ARGUED THAT THOSE MP'S ARRESTED ARE NEVER HELD IN JAIL THAT LONG, AND ANYWAY, THEY ARE TRYING TO BREAK THE LAW. THEIR ARREST IS DESIGNED TO SIGNAL THE GOK'S COMMITMENT THAT NO ONE IS ABOVE THE LAW AND TO SIGNAL TO PROSPECTIVE INVESTORS THAT THE GOK WOULD PROTECT STABILITY. ATWOOD REPLIED THAT THE U.S. RESPECTED MOI AS LEADER OF KENYA AND WOULD WORK WITH HIM TO RESOLVE PROBLEMS. ATWOOD THEN OBSERVED THAT IT IS "PLAYING WITH FIRE" FOR ANY GROUP OR PARTY TO INCITE ETHNIC ANIMOSITIES IN A PLACE LIKE KENYA.

BI

OTHER OUTSTANDING BILATERAL ISSUES

15. ATWOOD BROUGHT UP THE ISSUE OF THE GOK DEMAND FOR REREGISTRATION OF FOREIGN-OWNED PLANES IN KENYA, SAYING THAT KENYA SHOULD NOT CONCENTRATE ON LITTLE ISSUES BUT THE "BIG ISSUES" OF REGIONAL SECURITY. MOI AGREED AND STATED THAT HE HAS AUTHORIZED EXEMPTIONS FOR NGO PLANES PROVIDED KENYAN CIVIL AVIATION AUTHORITIES ARE NOTIFIED PROPERLY. KOSGEI STOOD UP TO SAY THAT THE ISSUE HAS BEEN RESOLVED AMICABLY. (COMMENT: THE OUTSTANDING CASE PENDING THAT DAY CONCERNED ICRC OPERATIONS TO SOMALIA, SUTAN, AND BURUNDI. POST AND ICRC HAD BEEN IN TOUCH THE PREVIOUS DAY (MAY 30) BECAUSE OF THE THEN IMPENDING EXPIRATION OF THE ICRC WAIVERS JUNE 1. LOCAL ICRC REPS WERE CONVINCED THAT IT WAS BY NO MEANS CERTAIN THAT THE GOK DCA WOULD EXTEND THE WAIVERS, NOTING THAT LOCAL OPERATORS USING RUSSIAN AIRCRAFT AND PILOTS WERE EAGER TO TAKE OVER ICRC CONTRACTS WHICH CURRENTLY GO TO US FIRMS.

BI

END COMMENT.

16. ANOTHER IRRITANT IN THE BILATERAL RELATIONSHIP FOR THE GOK, MOI EXPLAINED, IS NEWS THAT THE U.S. MIGHT PUT QUOTAS ON KENYAN TEXTILES. MINISTER MUDAVADI AND MOI

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NOTE NOTED THAT THE INCREASE IN KENYAN EXPORTS IS MOSTLY
DUE TO AN AMERICAN SHIRT MAKER EMPLOYING 2000 PEOPLE.
WHILE SOME INTERNATIONAL COMMERCE MAY BE TRANSSHIPPING
GOODS THROUGH KENYA TO EVADE U.S. DUTY. KENYA SHOULD NOT
BE PENALIZED.

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17. COMMENT: ON REGIONAL ISSUES U.S. AND KENYAN
PRIORITIES ARE SIMILAR, AND MOI'S ENGAGEMENT AS REGIONAL

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PEACEMAKER DESERVES SUPPORT. ON THE TOPIC OF DEMOCRACY
IN KENYA, HOWEVER, THE MEETING WAS A CORDIAL EXCHANGE OF
OPPOSITE VIEWS.

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END COMMENT.

19. ADMINISTRATOR ATWOOD DID NOT/NOT SEE THIS CABLE
BEFORE LEAVING NAIROBI.
SOUTHWICK**

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