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ACTION DRL-09

INFO	LOG-00	AF-01	AID-01	AMAD-01	ARA-01	CIAE-00	OASY-00
	DODE-00	EAP-01	EB-01	EUR-01	OIGO-01	H-01	TEDE-00
	INR-00	IO-16	L-01	ADS-00	NEA-01	NSAE-00	NSCE-00
	OIC-02	PA-01	PRS-01	P-01	SP-00	SR-00	SS-00
	STR-01	TRSE-00	USIE-00	SA-01	PRM-10	PRME-01	G-00

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 FM USMISSION GENEVA  
 TO SECSTATE WASHDC IMMEDIATE 2011  
 AMEMBASSY BUJUMBURA IMMEDIATE  
 INFO AMEMBASSY ADDIS ABABA  
 AMEMBASSY KAMPALA  
 AMEMBASSY KINSHASA  
 AMEMBASSY NAIROBI  
 AMEMBASSY DAR ES SALAAM  
 AMEMBASSY BRUSSELS  
 AMEMBASSY PARIS  
 USMISSION USUN NEW YORK  
 AMEMBASSY ABIDJAN

Dept. of State, RPS/IPS, Margaret F. Grafeld, Dir.  
 (v) Release ( ) Excise ( ) Deny ( ) Declassify  
 Date 4/5/99 Exemption

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BUJUMBURA FOR ASSISTANT SECRETARY MOOSE  
 DEPARTMENT FOR DRL A/S SHATTUCK AND IO/DAS KIMBLE

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E.O. 12356: N/A  
 TAGS: PHUM, PREF, UNHRC-1, RW  
 SUBJECT: MGRW02: ADDITIONAL FIELD MONITORS FOR RWANDA

REF: A) MOOSE/GERSON TELCON 8/2/94,  
 B) SPIEGEL/SHATTUCK TELCON 8/2/94

1. MISSION HAS DEVELOPED THE FOLLOWING INFORMATION FROM INTERNAL AND UN SOURCES IN REPLY TO THE QUESTIONS RAISED

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BY A/S MOOSE IN REFTELCON B. FURTHER INFORMATION WILL BE FORWARDED AS SOON AS WE OBTAIN IT.

HUMAN RIGHTS OFFICERS IN PLACE

2. AS REPORTED SEPTTEL, THERE ARE NOW TWO/TWO HUMAN RIGHTS "FIELD OFFICERS" IN RWANDA (AN IRISHWOMAN AND A CHADIAN, WE ARE TOLD). THE CENTER THIS WEEK COMPLETES THE HIRING OF TWO ADDITIONAL OFFICERS (AN ALGERIAN AND PERUVIAN), WHO SHOULD TRAVEL TO RWANDA WITHIN TEN DAYS OR SO. THIS WILL LEAVE UNFILLED TWO OF THE SIX POSTS AUTHORIZED UNDER THE RESOLUTION ADOPTED BY THE UNHRC'S SPECIAL SESSION IN LATE MAY. SPECIAL RAPPOREUR DEGNI SEGUI PAID A BRIEF VISIT TO RWANDA OVER THIS PAST WEEKEND FOR MEETINGS WITH AUTHORITIES OF THE NEW GOVERNMENT. HE HAS NOW RETURNED TO ABIDJAN TO PREPARE HIS LATEST REPORT, WHICH WILL BE ISSUED EITHER AS A FORMAL REPORT TO MEMBERS OF THE HUMAN RIGHTS COMMISSION (OUR AND THE CENTER STAFF'S PREFERENCE) OR AS A UN PRESS RELEASE (CARRYING LESS OFFICIAL WEIGHT, BUT PROBABLY MUCH FASTER.)

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MORE MONITORS PROPOSED

3. AT TUESDAY'S DHA-LED PLEDGING CONFERENCE ON RWANDA, A STATEMENT BY THE HIGH COMMISSIONER FOR HUMAN RIGHTS REPORTED THE SPECIAL RAPPOREUR'S RECOMMENDATION THAT TWENTY ADDITIONAL OFFICERS (REFERRED TO AS "MONITORS") BE DEPLOYED IN RWANDA (TWO IN EACH OF THE TEN PREFECTURES). THEIR ROLE WOULD BE "TO OVERSEE THE RETURN AND ASSURE THE SAFETY OF DISPLACED PERSONS AND REFUGEES, AND PERMIT THEIR REINSTALLATION (IN SOCIETY) IN THE FULL RESPECT FOR HUMAN RIGHTS." THEY WOULD HELP TO REBUILD CONFIDENCE BY PROVIDING IMPARTIAL INFORMATION AND BY WORKING AGAINST ALL PROPAGANDA OF ETHNICITY AND HATE, TO FACILITATE DIALOGUE AND RECONCILIATION, TO RESOLVE CONFLICTS AT THE LOCAL LEVEL, AND TO HELP BOTH AUTHORITIES AND GENERAL POPULATION IN RESPECT FOR HUMAN RIGHTS. FINALLY, ACCORDING TO THE HIGH COMMISSIONER'S STATEMENT, THEY WOULD AID IN THE COLLECTION OF INFORMATION ON MASSACRES WHICH TOOK PLACE AT THE LOCAL LEVEL; RESULTS OF THEIR INVESTIGATIONS WOULD BE PASSED BY THE SPECIAL RAPPOREUR TO THE HUMAN RIGHTS COMMISSION

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AND TO THE COMMISSION OF EXPERTS ESTABLISHED BY THE SECRETARY GENERAL. THE HCHR ESTIMATED A TOTAL OF USD 2,100,000 WILL BE REQUIRED TO HIRE AND EQUIP THESE 20 MONITORS FOR AN INITIAL PERIOD OF SIX MONTHS; THEIR MISSION WOULD BE REEVALUATED AT THE END OF THAT PERIOD AND MODIFIED ACCORDING TO NEEDS, AND IF ALL GOES WELL IT IS EXPECTED THE FOLLOW-ON COSTS WOULD BE CONSIDERABLY LESS.

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ROLE OF MONITORS LIMITED TO RWANDAN TERRITORY

4. STAFFERS AT THE HUMAN RIGHTS CENTER REMINDED US THAT THE MANDATE FOR THE FIELD OFFICERS, ESTABLISHED BY THE SPECIAL SESSION, IS LIMITED TO THE TERRITORY OF RWANDA. IN ADDITION, PROTECTION OF REFUGEES IN CAMPS OUTSIDE THE COUNTRY IS A TRADITIONAL ROLE FOR THE UNHCR (AS IS PROTECTION OF RETURNEES.) BOTH UNHCR AND THE CENTER ARE WELL AWARE OF THE NEED FOR CONFIDENCE IN RESPECT FOR HUMAN RIGHTS BEFORE REFUGEES WILL RETURN IN LARGE NUMBERS, AS IS EVIDENCED BY ASYG IBRAHIMA FALL'S REPRESENTING THE HCHR AT THE PLEDGING CONFERENCE.

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E.O. 12356: N/A

TAGS: PHUM, PREF, UNHRC-1, RW

SUBJECT: MGRWO2: ADDITIONAL FIELD MONITORS FOR RWANDA

5. AMB. SPIEGEL WILL SEEK A MEETING WITH HCHR AYALA-LASSO AS SOON AS THE LATTER RETURNS FROM THE FAR EAST WEDNESDAY. WE WILL STRESS THE NEED FOR CONTINUED HIGH-LEVEL ATTENTION TO HUMAN RIGHTS ISSUES IN RWANDA UNDER THE NEW GOVERNMENT, AND FOR THE NEXT REPORT BY THE SPECIAL RAPPORTEUR TO BE MADE IN A FORMAL MANNER, PERHAPS PRECEDED BY A PRESS RELEASE GIVING THE HIGHLIGHTS.

COMMENT

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6. IT IS CLEAR FROM THE HIGH COMMISSIONER'S STATEMENT THAT MOST OF THE ROLE TO BE PLAYED BY THE ADDITIONAL FIELD MONITORS WOULD BE IN CONFIDENCE BUILDING, AT LEAST IN THE FIRST INSTANCE, WITH INVESTIGATION OF PAST VIOLATIONS TAKING A SECONDARY PLACE. CENTER STAFFERS ASSURED US THAT THE SPECIAL RAPPORTEUR STRESSED THIS DISTINCTION TO RWANDAN GOVERNMENT OFFICIALS DURING HIS RECENT VISIT. IN ANY EVENT, THEIR ROLE DOES NOT SEEM INTENDED TO BE ACCUSATORY AGAINST RPF ACTIONS DURING THE FIGHTING, WHICH SHOULD HAVE FEW QUALMS ABOUT WELCOMING THE MONITORS IF ITS CONSCIENCE IS TRULY CLEAR. A MORE IMPORTANT ISSUE WILL BE UN'S ABILITY TO HIRE THESE MONITORS QUICKLY, OFTEN A PROBLEM BECAUSE OF CUMBERSOME BUREAUCRATIC PROCEDURES. HAVING PLEDGES OF FUNDS FOR THIS PURPOSE WILL EXPEDITE THE

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PROCESS.

7. COMMENT CONTINUED: WE NOTE FOR THE RECORD THAT THE ANNUAL MEETING OF THE SUBCOMMISSION ON THE PREVENTION OF DISCRIMINATION AND PROTECTION OF MINORITIES TURNED AS ITS FIRST SUBSTANTIVE ITEM OF BUSINESS TUESDAY TO A CONSIDERATION OF THE HUMAN RIGHTS SITUATION IN RWANDA, REFLECTING CONTINUED CONCERN AT BOTH GOVERNMENT AND NGO LEVELS ON THE SITUATION THERE. CAUTION BY THE CUBAN MEMBER THAT OTHER BODIES OF THE UN WERE ALREADY ENGAGED IN THE ISSUE DID LITTLE TO DISSUADE OTHER "INDEPENDENT EXPERT" MEMBERS TO VOICE THEIR VIEWS ON THE CAUSES AND SOLUTIONS TO THE RWANDAN PROBLEM.

8. MINIMIZE CONSIDERED. SPIEGEL

[REDACTED]

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