

DENY

CONFIDENTIAL UNCLASSIFIED
DEPARTMENT OF STATE
AFRICAN AFFAIRS

OUTGOING TELEGRAM

PAGE 01 OF 02 STATE 237004 012225Z
ORIGIN AF-00

6246 017002 AF7021

STATE 237004 012225Z

6246 017002 AF7021

NFC AFP-01 AS-01 XW-01 EXED-01 DED-01 TZ-01 KE-01 AFRA-01
PMA-01 ZF-01 CG-01 BY-01 RV-01 ET-01 /B14 A3 RS

INFO LOG-00 AID-00 CIAE-00 SMEC-00 OASY-00 DODE-00 DOEE-00
DS-00 EB-00 EUR-00 OIGO-01 H-01 INM-02 TEDE-00
INR-00 IO-16 L-00 ADS-00 M-00 NSAE-00 NSCE-00
OIC-02 OMB-01 PA-01 PM-00 PRS-01 P-01 SB-00
SNF-00 SP-00 SR-00 STR-01 TRSE-00 T-01 SIE-00
PMB-00 DSCC-00 PRM-1.0 PRME-01 DRL-00 G-01 /0E2R

SECURITY CONDITIONS DETERIORATE IN REFUGEE CAMPS;
ZAIRE ASKS FOR U.N. HELP TO MOVE EX-FAR

4. MOOSE BEGAN BY DESCRIBING THE PRINCIPAL SECURITY
CONCERNS IN THE REFUGEE CAMPS:

-- MEMBERS OF THE FORMER RWANDAN ARMED FORCES (FAR) AND
OUSTED GOVERNMENT REMAIN GROUPED TOGETHER IN REFUGEE
CENTERS. EX-FAR TROOPS APPEAR TO BE MORE COHESIVE IN GOMA
THAN IN BUKAVU.

-- HUTU MILITIAS ALSO RETAIN A PRESENCE IN THE CAMPS.
THEIR CONTINUED CAMPAIGN OF INTIMIDATION AND VIOLENCE IS
SEVERELY HAMPERING RELIEF EFFORTS.

-- DISARMAMENT HAS BEEN INCOMPLETE. ALTHOUGH MOST HEAVY
WEAPONS HAVE BEEN CONFISCATED, IT IS DOUBTFUL THAT THE
ZAIRIAN ARMED FORCES (FAZ) EXERCISE EFFECTIVE CONTROL OVER
THE SEIZED WEAPONS.

5. GIVEN THIS SECURITY SITUATION, THE ZAIRIAN GOVERNMENT
HAS APPROACHED THE UN FOR HELP IN RELOCATING EX-FAR TROOPS
AND FORMER GOVERNMENT OFFICIALS TO NEW SITES, AWAY FROM
THE OTHER REFUGEES. ONE OPTION HAS THEM MOVING TO A SITE

NEAR THE UGANDAN BORDER, WHICH MIGHT POSE NEW PROBLEMS,
MOOSE OBSERVED.

RESPONDING TO THE ZAIRIAN REQUEST:
FIRST CONSULT WITH THE GOZ, THE UN, AND THE TROIKA

6. MOOSE EXPLAINED THAT THE U.S.G. HAD NOT YET REACHED A
CONCLUSION ABOUT HOW TO RESPOND TO THE ZAIRIAN REQUEST,
OR MORE ACCURATELY, WHETHER TO TRY TO INFLUENCE THE UN'S
RESPONSE. HE STRESSED THAT ANY U.S. DECISION WOULD BE

MADE IN THE CONTEXT OF THE TROIKA. WE WILL ALSO SEEK THE
VIEWS OF THE UN AND UNHCR ON THE SECURITY SITUATION AND ON
THEIR INITIAL REACTION TO THE ZAIRIAN REQUEST. OUR CHARGE
IN KINSHASA WILL FOLLOW-UP WITH P.M. KENGO OR ANOTHER TOP
ZAIRIAN OFFICIAL TO PIP DOWN THE DETAILS OF THE GOZ
PROPOSAL.

7. MOOSE EMPHASIZED THAT HE WAS SOLICITING FRENCH AND
BELGIAN VIEWS ON HOW TO ADDRESS THE SECURITY PROBLEMS HE
HAD OUTLINED. "IF THE INTERNATIONAL COMMUNITY DOESN'T
SUCCEED IN RESOLVING SECURITY PROBLEMS IN THE CAMPS," HE
WARNED, "THEN WE AREN'T GOING TO SUCCEED IN RESOLVING THE
LONGER TERM ISSUE OF SECURITY FOR REPATRIATION." HE
OFFERED A FRANK ASSESSMENT THAT ZAIRIAN SECURITY FORCES
WERE NOT UP TO THE TASK OF POLICING THE REFUGEE CAMPS, AND
HAD BECOME "PART OF THE PROBLEM." MOOSE RECALLED THAT THE
U.S HAD ENCOURAGED THE MOROCCANS TO DEPLOY A PROTECTIVE
FORCE TO EASTERN ZAIRE, BUT THE MOROCCANS DECLINED, AND
OTHER COUNTRIES HAVE STEPPED FORWARD TO FILL THE VOID.

OTHER SECURITY OPTIONS: UN POLICE FORCE OR CONTRACT GUARD

8. MOOSE EXPLAINED THAT THE U.S.G. IS TENTATIVELY
ASSESSING TWO OTHER SECURITY OPTIONS FOR EASTERN ZAIRE:

-- ONE IS TO DEPLOY A UN PEACEKEEPING/POLICING FORCE TO
THE REGION;

-- THE SECOND IS TO HIRE A PRIVATE SECURITY FORCE TO
PROTECT THE REGION

DRAFTED BY: AF/C:JSWAN:JCS
APPROVED BY: AF:GFHOOSE
AF/C:THCCULLEY
EUR/NE:EBROCKING
PRM/AAA:MHCHELVEY

EUR/WE:ACARSON
PM/SP:PSUTER

6F1D13 012229Z

O P 012225Z SEP 94
FM SECSTATE WASHDC
TO AMEMBASSY PARIS IMMEDIATE
AMEMBASSY BRUSSELS IMMEDIATE
AMEMBASSY KINSHASA IMMEDIATE
USMISSION UCUN NEW YORK IMMEDIATE
USMISSION GENEVA IMMEDIATE
INFO AMEMBASSY BUJUMBURA PRIORITY
AMEMBASSY NAIROBI PRIORITY
AMEMBASSY ADDIS ABABA PRIORITY/PAMPALA PRIORITY
AMEMBASSY DAR ES SALAAM PRIORITY

CONFIDENTIAL STATE 237004

E.O. 12356: DECL: OADR
TAGS: PREF, PHUM, PREL, CG, RV, BY
SUBJECT: A/S MOOSE DISCUSSES REFUGEE SECURITY ISSUES
WITH FRENCH AND BELGIAN CHARGES

REF: A) BRUSSELS 9371, B) PARIS 23285

CONFIDENTIAL - ENTIRE TEXT

2. SUMMARY: A/S MOOSE CONVOKED FRENCH AND BELGIAN
CHARGES AUGUST 31 TO DISCUSS OPTIONS TO IMPROVE
DETERIORATING SECURITY CONDITIONS IN RWANDAN REFUGEE
CAMPS. THE ZAIRIAN GOVERNMENT HAS ASKED THE UN FOR
ASSISTANCE IN MOVING FORMER RWANDAN ARMY AND GOVERNMENT
OFFICIALS AWAY FROM THE REST OF THE REFUGEE POPULATION.
MOOSE ASKED FOR FRENCH AND BELGIAN VIEWS ON THE ZAIRIAN
PROPOSAL, AND SOLICITED THEIR IDEAS ON OTHER MEASURES TO
ADDRESS THE SECURITY SITUATION. HE OUTLINED SOME
ADDITIONAL OPTIONS THAT MIGHT BE CONSIDERED, SUCH AS
ESTABLISHING A UN POLICE PRESENCE OR A CONTRACT GUARD
FORCE IN THE REFUGEE AREAS. OAU SECRETARY GENERAL SALIM
SALIM HAS AGREED TO DEVOTE A PORTION OF A SEPTEMBER 8 - 10
MEETING IN ADDIS ABABA TO THE REFUGEE CRISIS, MOOSE ADDED.
WITH SECURITY AND REPATRIATION ISSUES TOPPING THE AGENDA.

WHEN QUERIED DIRECTLY ABOUT FRENCH PLANS TO WITHDRAW
TROOPS FROM EASTERN ZAIRE, THE FRENCH CHARGE SAID THAT
THERE WAS NOT YET A "FIXED TIMETABLE" FOR DEPARTURE. THE
FRENCH AND BELGIAN CHARGES AGREED TO CHECK WITH THEIR
RESPECTIVE CAPITALS FOR IDEAS ON ADDITIONAL MEASURES TO
IMPROVE SECURITY AT THE CAMPS. END SUMMARY.

3. AS A FOLLOW-UP TO HIS MEETINGS ON RWANDA LAST WEEK IN
PARIS AND BRUSSELS (REFTELS), A/S MOOSE MET AUGUST 31 WITH
FRENCH CHARGE PATRICK VILLEMUR AND BELGIAN CHARGE JOHAN
VERBENI

DEPARTMENT OF STATE
CLASSIFICATION
DECLASSIFY
EXEMPT
DENY
FOIA Exemptions B1
MA Exemptions
NO Citations 1-5 D
EO Citations 1-5 D
CLASSIFIED BY (S) 67
DATE 10/15/94
BY SP-6/STK/STK

Handwritten initials

DEPT OF STATE APPEALS REVIEW PANEL (ARP)
Mandatory Review
() Declassify
() Declassify in full
() Class. De-classify

ECIA/PA
B-1
B-2
B-3

CONFIDENTIAL
DEPARTMENT OF STATE
AFRICAN AFFAIRS

OUTGOING
TELEGRAM
UNCLASSIFIED

PAGE 02 OF 02 STATE 237004 012225Z
ASST: THE FAZ.

5246 017002 AF7021

STATE 237004 012225Z

6246 017002 AF7021

9. MOOSE ACKNOWLEDGED THAT THESE IDEAS WERE TENTATIVE, AND THAT DIFFICULT ISSUES REMAINED TO BE ADDRESSED -- INCLUDING FUNDING, ORGANIZATION, LOGISTICS, AND COOPERATION WITH THE GOZ. WHEN QUERIED BY THE BELGIAN CHARGE ABOUT THE CONTRACT GUARD FORCE OPTION MOOSE NOTED THAT PRIVATE GUARD SERVICES ALREADY OPERATE IN ZAIRE AND MIGHT BE ABLE TO RESPOND RAPIDLY TO AN URGENT NEED IN THE CAMPS. WHILE THE CONTRACT OPTION HAS SOME DRAWBACKS THEY MUST BE WEIGHED IN THE CONTEXT OF THE AVAILABLE ALTERNATIVES. MOOSE STRESSED THAT A CONTRACT FORCE WOULD BE ESTABLISHED ONLY WITH THE FULL ENDORSEMENT AND COOPERATION OF THE UNHCR.

REFUGEE SECURITY ISSUES ALSO TO BE ADDRESSED
AT OAU MEETING IN ADDIC SEPTEMBER 8 - 10.

10. OTHER MEASURES TO IMPROVE SECURITY FOR REFUGEES MAY

BE IDENTIFIED AT A SEPTEMBER 8 - 10 OAU MEETING IN ADDIC ABJAB. THE MEETING WAS NOT SCHEDULED SPECIFICALLY TO ADDRESS THE REFUGEE CRISIS, BUT SYG SALIM SALIM HAS AGREED THAT PART OF THE MEETING BE DEVOTED TO THE ISSUE. THE REFUGEE COMPONENT OF THE MEETING WILL EMPHASIZE SECURITY AND REPATRIATION CONCERNS.

11. UNHCR, WHICH QUESTIONED THE COST AND TIMING OF AN EARLIER PROPOSAL TO CONVENE A SEPARATE REFUGEE CONFERENCE, HAS ENDORSED SALIM SALIM'S APPROACH. UNHCR IS INVITING THE GOVERNMENTS OF RWANDA, BURUNDI, TANZANIA, UGANDA, ZAIRE, THE EU TROIKA, AND THE U.S., AS WELL AS UN SRS6 KHAN.

FRENCH TROOP WITHDRAWAL FROM ZAIRE

12. NEAR THE END OF THE MEETING, MOOSE QUERIED FRENCH CHARGE VILLEMUR ABOUT PLANS FOR WITHDRAWAL OF FRENCH TROOPS FROM GOMA. VILLEMUR SAID THAT, AS FAR AS HE KNEW, THERE WAS "NO FIXED TIMETABLE" FOR THEIR DEPARTURE. MOOSE SAID HE HAD UNDERSTOOD THAT SEPTEMBER 15 WAS THE DATE SET FOR FRENCH WITHDRAWAL.

13. MOOSE FOLLOWED UP BY ASKING VILLEMUR ABOUT FRENCH PLANS TO SUPPORT FRANCOPHONE AFRICAN NATIONS CONTRIBUTING TROOPS TO UNAMIR. WOULD FRANCE BE PROVIDING EQUIPMENT OR LOGISTICAL SUPPORT TO THESE FORCES? VILLEMUR SAID HE WOULD CHECK.

15. FRENCH CHARGE VILLEMUR THEN ASKED MOOSE ABOUT U.S. PLANS FOR WITHDRAWAL OF MILITARY FORCES FROM THE REGION. MOOSE EXPLAINED THAT U.S. FORCES HAD ALREADY DEPARTED GOMA, ALTHOUGH MILITARY FLIGHTS IN SUPPORT OF RELIEF OPERATIONS CONTINUED. WE EXPECT OUR TROOPS' MISSION TO BE COMPLETE BY SEPTEMBER 20 AND MOST IF NOT ALL OF OUR FORCES TO BE WITHDRAWN BY THAT DATE. HOWEVER, A FINAL DECISION ON A WITHDRAWAL DATE IS PENDING CONSULTATION WITH THE UN AND UNHCR. PRIOR TO OUR DEPARTURE, WE ARE NEGOTIATING TERMS FOR TRANSFER OF U.S.G. EQUIPMENT TO REMAINING RELIEF NGO'S, AND FOR CERTAIN KEY TASKS TO BE PERFORMED BY PRIVATE CONTRACTING FIRMS. MOOSE EMPHASIZED THAT WE ARE

PREPARED TO BE FLEXIBLE IF THE UN OR UNHCR RAISE SERIOUS CONCERNS ABOUT THE TIMING OF OUR WITHDRAWAL.

COMMENT: FRENCH, BELGIANS MADE NO FIRM COMMITMENT,
- THEY'LL CHECK WITH THEIR GOVERNMENTS

16. THE FRENCH AND BELGIAN CHARGES LISTENED CAREFULLY TO A/S MOOSE'S POINTS AND PROMISED TO RAISE THEM IN THEIR RESPECTIVE CAPITALS.

17. BUJUMBURA MINIMIZE CONSIDERED.
TALBOTT

FRENCH ASK ABOUT U.S. WITHDRAWAL PLANS

UNCLASSIFIED