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AFRICAN AFFAIRS

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ACTION AF-00

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INTERNATIONAL FORCE FOR KIGALI TO REPLACE FRENCH TROOPS, WITH THE GOVERNMENT ARGUING IN FAVOR OF UN INVOLVEMENT IN RESPONSE TO THE FACILITATOR'S SUGGESTION THAT THE EXPANDED NHOG BE ASKED TO PERFORM THIS TASK. PRESENT FOR THE DISCUSSION WERE UN OBSERVERS MACAIRE PEDANOU FROM THE UN SECRETARIAT, COL. TIKOCA, A PEACE-KEEPING SPECIALIST, AND THE UN RESIDENT REPRESENTATIVE FROM DAR. MPUNGWE BRIEFED THE OTHER OBSERVERS (U.S., BELGIAN, BURUNDIAN) THE FOLLOWING EVENING. IN THE INTERIM, THE U.S. OBSERVER WAS BRIEFED ON THE MEETING BY GOR FOREIGN MINISTER NGULINZIRA AND RPF DEPUTY DELEGATION HEAD NAZINPANA.

ACTION OFFICE KE-01
INFO C-01 AS-01 AFRA-01 RCA-01 PHA-01 EXED-01 ZF-01 BY-01
UG-01 TZ-01 RW-01 XN-03 /B15 A3

INFO LOG-00 CIAE-00 C-01 OAS-00 DODE-00 DOEE-00 EUR-00
NA-00 H-01 TEDE-00 INR-00 IO-10 L-00 ADS-00
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FM AMEMBASSY NAIROBI
TO SECSTATE WASHDC PRIORITY 0381
INFO AMEMBASSY KIGALI PRIORITY
AMEMBASSY DAR ES SALAAM PRIORITY
USMISSION USUM NEW YORK PRIORITY
AMEMBASSY BRUSSELS
AMEMBASSY BUJUMBURA
AMEMBASSY KAMPALA
AMEMBASSY PARIS

RELEASED IN PART
B1

CONFIDENTIAL NAIROBI 09777

E.O. 12356: DECL:OADR
TAGS: PREL, RW, TZ
SUBJECT: ARUSHA TALKS: FACILITATOR PROBES STATUS OF
DAR COMMUNIQUE IMPLEMENTATION

REF: USUM 2145

1. CONFIDENTIAL - ENTIRE TEXT.

2. THE U.S. OBSERVER TO THE ARUSHA PEACE TALKS, KIGALI DON JOYCE LEADER, PREPARED THIS CABLE FOR DISSEMINATION FROM NAIROBI.

3. SUMMARY. TANZANIAN FACILITATOR AT THE ARUSHA PEACE TALKS CONSULTED JOINTLY 4/30 WITH THE GOVERNMENT OF RWANDA (GOR) AND THE RWANDAN PATRIOTIC FRONT (RPF) ON THE STATUS AND IMPLEMENTATION OF THE DAR ES SALAAM COMMUNIQUE. HE FOCUSED ON EXPANSION OF THE NEUTRAL OBSERVER FORCE (NHOG) FOR THE BUFFER ZONE AND THE CREATION OF AN INTERNATIONAL FORCE FOR KIGALI WHICH IS LINKED TO WITHDRAWAL OF FRENCH TROOPS. IN BRIEFING OBSERVERS, HE STRESSED TANZANIA'S CONCERN THAT NON-IMPLEMENTATION OF THE COMMUNIQUE COMMITMENTS COULD PROVIDE PROVOCATION FOR RENEWED HOSTILITIES, ESPECIALLY BY THE RPF. THE GOR AND RPF AGREED TO REASSURE THE OAU/SYG OF THEIR SUPPORT FOR HIS EFFORTS ON BEHALF OF PEACE IN RWANDA AND TO REFER THE ISSUE OF THE INTERNATIONAL FORCE TO THE HIGH-LEVEL MEETING EXPECTED TO TAKE PLACE THIS WEEK IN RWANDA BETWEEN THE RWANDAN PRIME MINISTER AND THE RPF CHAIRMAN. THE GOR FOREIGN MINISTER IS DISTRESSED AT THE FACILITATOR'S SUGGESTION FOR THE EXPANDED NHOG TO SERVE AS THE INTERNATIONAL FORCE FOR KIGALI, WHICH HE VIEWED AS PART OF A STRATEGY TO SHUT THE UN OUT OF INVOLVEMENT IN THE RWANDA PEACE PROCESS. END SUMMARY.

3. AMBASSADOR AMI MPUNGWE, REPRESENTATIVE OF THE TANZANIAN FACILITATOR AT THE ARUSHA PEACE TALKS, MET

IN A MARATHON 10-HOUR MEETING 4/30 WITH THE LEADERS OF THE GOR AND RPF DELEGATIONS TO REVIEW THE STATUS OF IMPLEMENTATION OF THE DAR ES SALAAM COMMUNIQUE OF MARCH 7. DISCUSSION, WHICH CONTINUED INTO THE WEE HOURS OF 5/1, CENTERED ON THE ISSUE OF AN

THE MOTIVE

4. AMBASSADOR MPUNGWE STRESSED TO BILATERAL OBSERVERS THAT THE CONSULTATION, UNDERTAKEN ON INSTRUCTION FROM DAR ES SALAAM, REFLECTED THE FACILITATOR'S CONCERN THAT NON-IMPLEMENTATION OF THE DAR COMMUNIQUE MIGHT BE USED AS PROVOCATION BY THE GOR OR THE RPF FOR RESUMING HOSTILITIES. IF HOSTILITIES SHOULD RESUME, HE SAID, IT SHOULD NOT BE BECAUSE OF INACTION ON THE PART OF TANZANIA. HE NOTED THAT TANZANIA HAS THREATENED TO WITHDRAW FROM THE RWANDAN PEACE PROCESS IF HOSTILITIES RESUME AND TO REVIEW ITS RELATIONS WITH THE OFFENDING PARTY.

NHOG EXPANSION

6. MPUNGWE REVIEWED WITH THE PARTIES OAU EFFORTS TO IDENTIFY TROOPS AND RESOURCES FOR AN EXPANDED NHOG. HE SAID EXTENSIVE CONTACTS BY THE OAU/SYG HAD YIELDED TROOP COMMITMENTS BUT RESOURCES ARE STILL LACKING. HE NOTED THAT THE UN/SYG HAD RESPONDED NEGATIVELY TO THE OAU REQUEST FOR FINANCIAL AND TECHNICAL ASSISTANCE. UN REPRESENTATIVE PEDANOU CONFIRMED, ON THE BASIS OF A TELEPHONE CALL FROM NEW YORK DURING THE MEETING, THAT THE UN/SYG HAD REAFFIRMED THIS

POSITION TO THE U.S., BELGIUM, AND FRANCE THAT DAY (REFTEL).

7. MPUNGWE ALSO RELATED TO THE PARTIES THE OAU/SYG'S CONCERN OVER "OPEN SIGNALS" THAT NHOG WAS NOT ENJOYING THE CONFIDENCE OF THE GOR THAT IT NEEDED TO FUNCTION EFFECTIVELY. HE TOLD OBSERVERS THAT TANZANIA AS FACILITATOR HAD RAISED THIS CONCERN DIRECTLY WITH THE RWANDAN PRESIDENT AND PRIME MINISTER IN KIGALI AND HAD MENTIONED IT TO THE FOREIGN MINISTER IN ARUSHA.

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United States Department of State
Office of FOI, Privacy, & Classification Review
Review Authority: HOLMES, EDWARD
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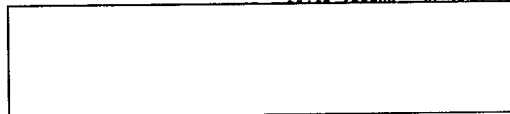
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8. THE TWO PARTIES AGREED, AT MPUNGWE'S SUGGESTION, TO PROVIDE ASSURANCES TO THE OAU/SYG OF THEIR SUPPORT FOR NMOG AND THE OAU ROLE IN THE RWANDAN PEACE PROCESS. MPUNGWE TOLD OBSERVERS THAT SUCH ASSURANCES, EXPECTED IN THE FORM OF SEPARATE LETTERS TO THE OAU/SYG, WOULD ENCOURAGE THE SYG TO CONTINUE PURSUING NMOG EXPANSION AND PROVIDE HIM THE MORAL AUTHORITY NEEDED TO CONTINUE SEEKING INTERNATIONAL ASSISTANCE.

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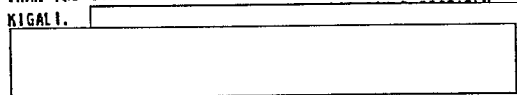
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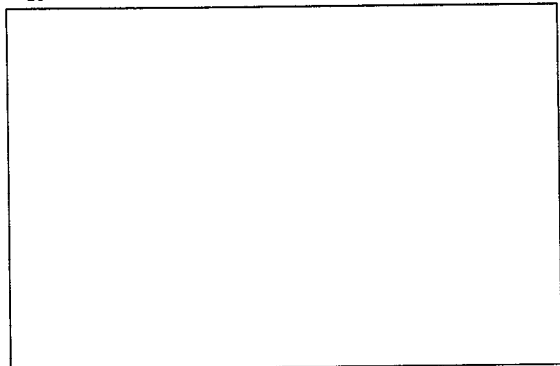
RPF CONTENT

13. MAZIMPAKA TREATED THE MEETING AS A ROUTINE EVENT THAT HAD ADDRESSED LEGITIMATE CONCERNS AND REACHED ACCEPTABLE STRATEGIES FOR MOVING FORWARD ON IMPLEMENTING THE DAR COMMUNIQUE COMMITMENTS. ON THE ONE HAND, HE TOLD THE U.S. OBSERVER THAT THE PRESENCE OF FRENCH TROOPS WAS A PROBLEM, BUT HE SAID THE RPF

HAD NOT RAISED THE ALLEGATION OF THE PRESENCE OF MORE THAN TWO COMPANIES OR OF DEPLOYMENT OUTSIDE OF KIGALI.

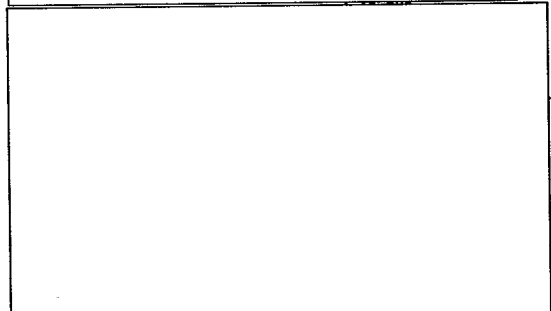
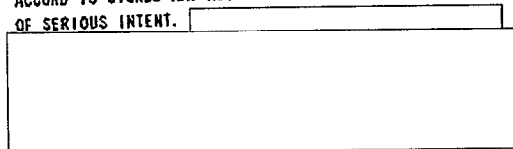


COMMENT



15. THE KEY APPEARS TO BE FOR THE GOR TO SHOW A GOOD FAITH EFFORT TO FIND A FORCE TO REPLACE THE FRENCH, TO COMMUNICATE TO THE RPF ABOUT ITS EFFORTS, AND GENERALLY TO TREAT THE ISSUE AS A SERIOUS CONCERN OF BOTH THE RPF AND THE TANZANIA FACILITATOR. WHETHER THE FRENCH ARE ACTUALLY REPLACED BEFORE A PEACE

ACCORD IS SIGNED MAY NOT BE AS IMPORTANT AS EVIDENCE OF SERIOUS INTENT.



INTERNATIONAL FORCE FOR KIGALI

8. MPUNGWE NOTED TO THE OBSERVERS RPF CONCERN OVER THE CONTINUED PRESENCE OF FRENCH TROOPS IN KIGALI AND INTENTION OF THE UN NOT TO ASSIST IN ESTABLISHING AN INTERNATIONAL FORCE IN RWANDA NOW. HE SAID HE HAD ASKED PARTIES TO INDICATE WHETHER THE STATUS QUO WAS ACCEPTABLE, AND IF SO TO ADVISE THE FACILITATOR IN ORDER TO RELIEVE TANZANIA OF RESPONSIBILITY FOR ANY

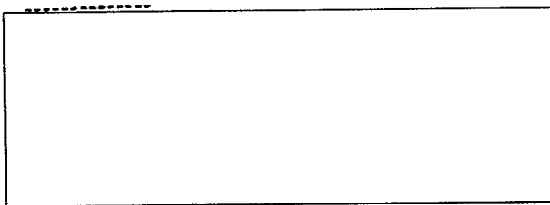
ADVERSE CONSEQUENCES. IF THE STATUS QUO IS NOT ACCEPTABLE, MPUNGWE SAID THE PARTIES SHOULD FIND A SUITABLE MECHANISM TO ADDRESS THE ISSUE AND SUGGESTED THE POSSIBILITY OF CONFERRING THE TASK OF SECURITY IN KIGALI TO AN ENLARGED NMOG.

9. THE TWO PARTIES DISCUSSED THE STATE OF PLAY ON THE FORMATION OF AN INTERNATIONAL FORCE AND DISAGREED OVER THE PROCEDURE THAT SHOULD HAVE BEEN FOLLOWED. THE GOR SAID IT HAD SOLICITED UN AND OAU ASSISTANCE IN IDENTIFYING FORCES BUT HAD AS YET NO REPLIES FROM THESE ORGANIZATIONS. THE RPF ARGUED THE GOR SHOULD HAVE CONTACTED POTENTIAL PARTICIPATING COUNTRIES AND REVERTED TO THE RPF FOR CONCURRENCE BEFORE CONTACTING THE UN OR OAU. THE RPF REPROACHED THE GOR FOR NOT KEEPING IT ADVISED OF ITS EFFORTS AND SAID IT SHOWED THE GOR'S LACK OF GOOD FAITH. MAZIMPAKA TOLD THE U.S. OBSERVER THIS WAS AN INDICATION THE GOR WAS NOT SERIOUS ABOUT THE NEGOTIATING PROCESS.

10. THE GOR FOREIGN MINISTER TOLD THE U.S. OBSERVER HE HAD ARGUED IN THE MEETING AGAINST ASSIGNING THE TASK OF KIGALI SECURITY TO THE NMOG UNLESS NMOG AND THE OAU COULD FIRST DEMONSTRATE THE ABILITY TO FIELD AN EFFECTIVE FORCE IN THE BUFFER ZONE. HE ALSO ARGUED THAT THOSE PRESENT IN ARUSKA WERE NOT COMPETENT TO CHANGE THE MANDATE OF THE NMOG TO INCLUDE KIGALI SECURITY DUTIES WITHOUT REFERENCE TO THOSE WHO HAD SIGNED THE DAR COMMUNIQUE.

11. THE TWO PARTIES AGREED TO REFER THE ISSUE OF AN INTERNATIONAL FORCE FOR KIGALI AND THE POSSIBILITY OF MODIFYING THE NMOG MANDATE TO INCLUDE THIS TASK TO THE HIGH LEVEL MEETING BETWEEN THE GOR PRIME MINISTER AND RPF CHAIRMAN EXPECTED TO TAKE PLACE IN RWANDA LATER THIS WEEK. THE FACILITATOR SAID HE HAD SUGGESTED THE TWO PARTIES PREPARE A PAPER TO GUIDE THE HIGH-LEVEL MEETING PARTICIPANTS ON THIS PROPOSED AGENDA ITEM.

GOR DISTRESSED



SOUTHWICK**